



Commission on Criminal Justice and Sentencing Reform:

System-wide Criminal Justice Spending

June 3, 2015

Executive summary

The Budget and Capacity Committee is focused on helping the Commission understand the balance between county and state funding of the criminal justice system; and realign and reinvest tax dollars to achieve and sustain a 25 percent reduction of the prison population.

To better understand the flow of criminal justice funding on the state and local levels, the Civic Consulting Alliance and the Illinois Sentencing Policy Advisory Council examined the 12th Judicial Circuit (Will County) as a test case.

- 1 Overview of project and future plans
- 2 Funding sources and expenditures in Will County
- 3 Highlights of system costs in Will County
- 4 Next steps

1 High-level work plan

Highly dependent on access to and availability of reliable data

Phase I:
Define and test approach

Phase II:
Scale up

Timing

- May 18th – June 3rd

- Post June 3rd

Main activity

- Collect data for Will County (FY 2014)

- Collect data from additional counties (FY 2014)

Deliverables

- Flow chart
- Overview of local and state costs

- Diversify geographically
- Calculate reasonable cost estimates
- Compare resource allocation to prison use

1 Today we will focus on two budget questions

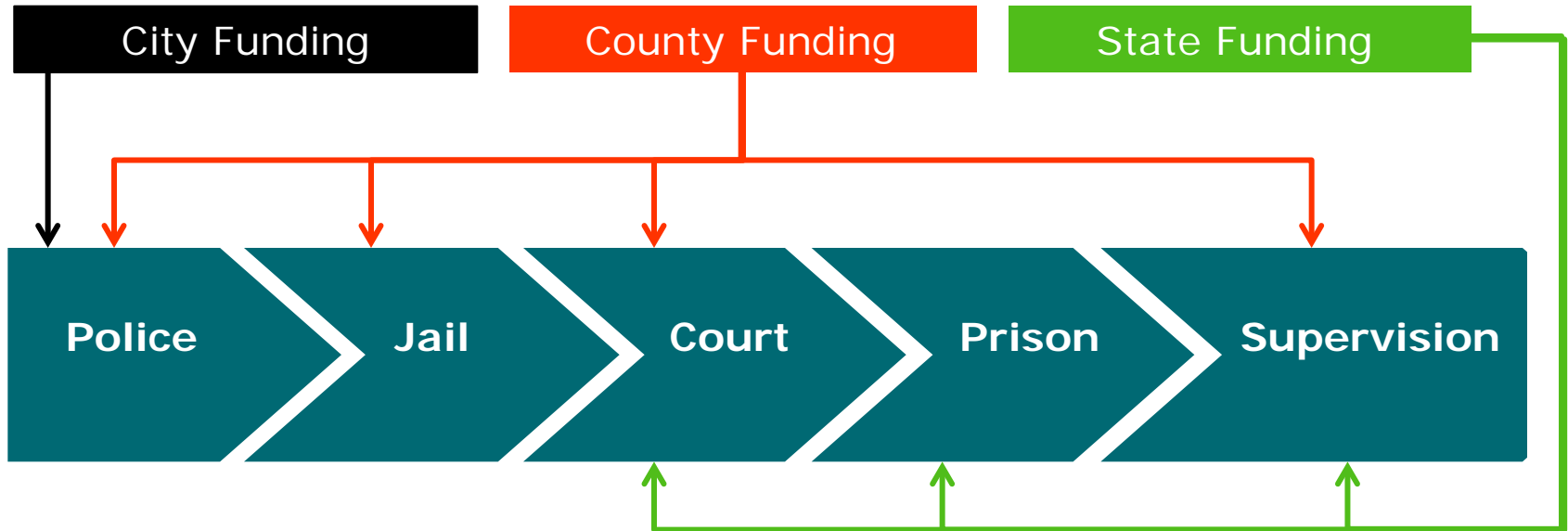
Phase I: Define and test approach

- May 18th – June 3rd
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- Collected data for Will County (FY 2014)
- Flow chart
 - Overview of local and state costs

1. How does funding flow through the criminal justice system?

2. How will reducing the prison population affect local budgets?

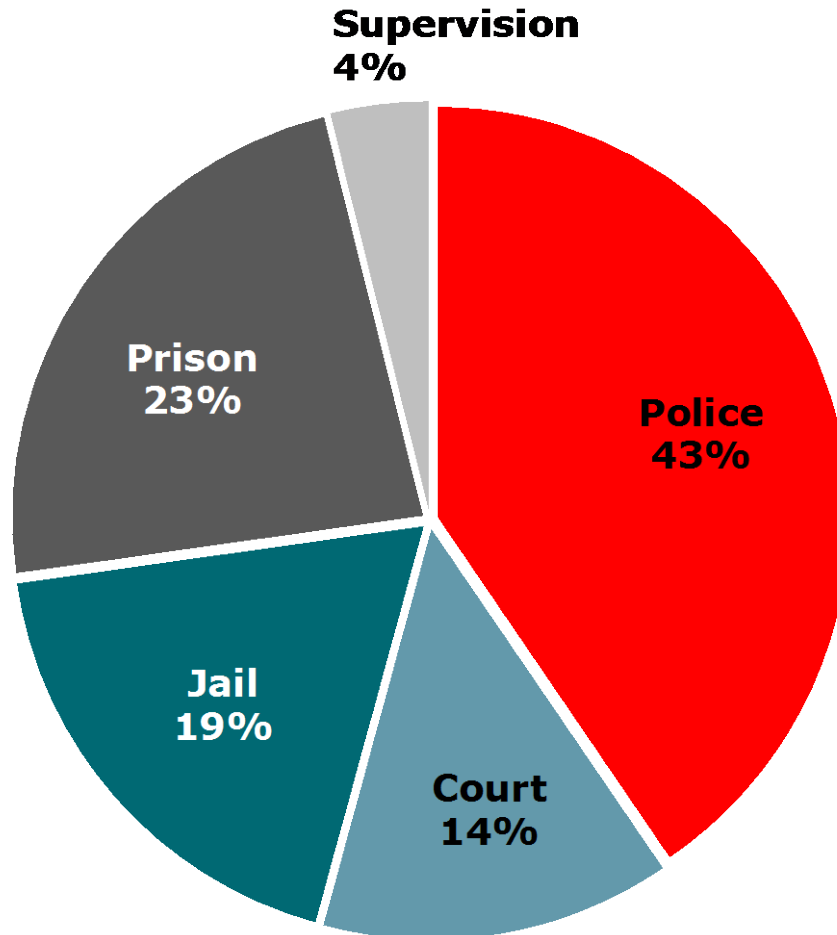
2 Will County relies on multiple funding sources



Expenditures in Will County criminal justice system \$219.2 M

2 Will County's criminal justice expenditures

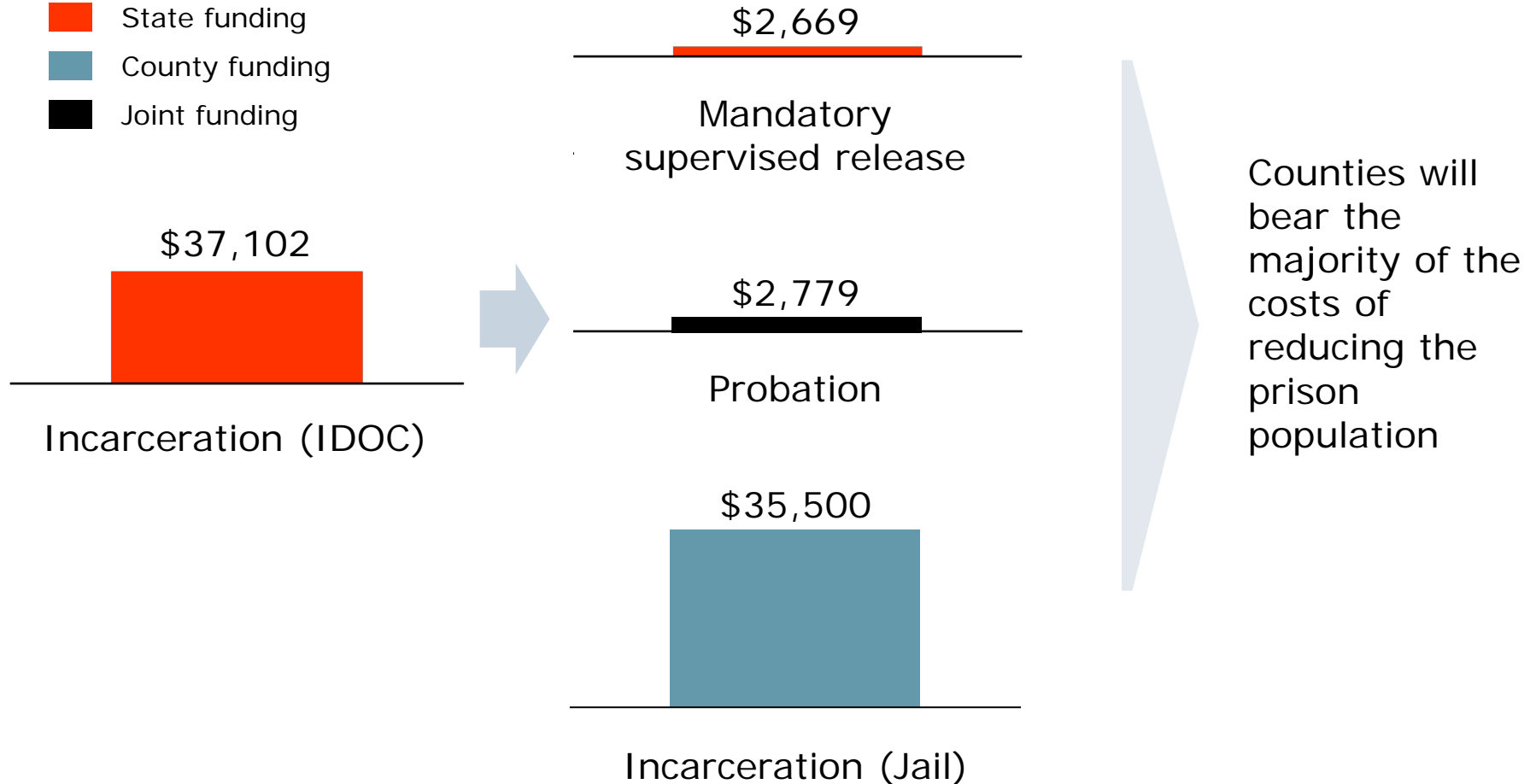
FY 2014 Expenditures = \$ 219.2 million



- Police are the largest portion of criminal justice expenditures
- The County Sheriff's Office comprises a significant portion of the police costs
- Probation is the majority of supervision spending

3 Counties are critical to prison reduction strategy

- State funding
- County funding
- Joint funding



Sources: State costs from IDOC for FY 2014; Jail costs from Will County's jail expenditures divided by average daily population provided by IDOC; Probation costs from Will County's probation expenditures divided by total active probation caseload from the annual report of the Administrative Office of the Illinois Courts.

4 Additional questions

1. How does this fiscal and budget information support your subcommittee's work?

2. What fiscal questions must be answered to safely decrease the state's prison population?



CPA | CFE

DUFFY BLACKBURN

WILL COUNTY AUDITOR

The Will County Auditor, Duffy Blackburn, was instrumental in the production of this analysis.

His shared data and the contribution of his time is greatly appreciated by the team.

<http://www.willcountyauditor.com/>

4 Next steps

Finalize scope and approach to Phase II

- Collect budgetary data for additional counties
- Potentially increase timeframe to 3-5 years
- Address questions

Provide ongoing updates

- Budget and Capacity subcommittee to provide ongoing updates

1. How will local policymakers react to the fiscal and budget impacts of the prison reduction?

2. What counties should we examine next?

- **Data available**
- **Representative issues present**
- **Important trends**

Appendix

- A** Background on analysis
- B** Additional data on Will County
- C** Primary and secondary data sources

A Offices and agencies included in funding flow



- Municipal Police
- Sheriff's County Law Enforcement

- Sheriff's County Jail
- Juvenile detention

- Circuit Court (not including probation)
- Public Defender
- State's Attorney
- Sheriff's Court Security

- Dept. of Corrections
- Dept. of Juvenile Justice

- Probation
- MSR (parole)
- TASC case management

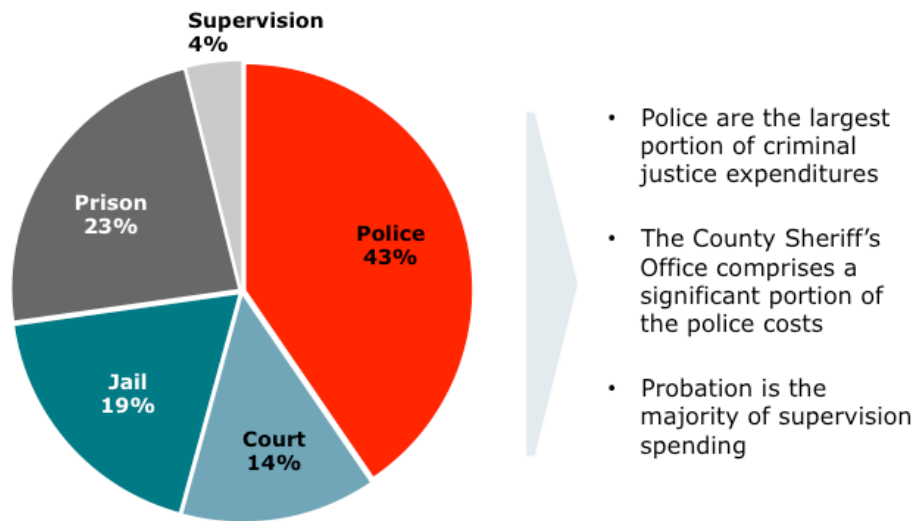
Prison and MSR costs calculated with the total number of IDOC admissions from Will County, the average length of stay for Will County offenders by offense class, and the average cost of incarceration or parole per person. The average cost includes pension and benefit costs outside the IDOC budget (\$37,102 per prisoner per year; \$2,669 per parolee per year).

Only 80% of Circuit Court budget included because 20% of court filings are civil. Circuit Clerk costs, which serves as the filing and record-keeping functions for the court, are excluded because the percent of the workload devoted to criminal cases was unable to be determined.

A Will County FY 2014 expenditures by department

2 Will County's criminal justice expenditures

FY 2014 Expenditures = \$ 219.2 million



Source: Data from Will County Auditor's database, 2015 - <http://www.willcountyauditor.com/#!/annual-expense-analysis/cngi>
Note: See appendix section A for full breakdown of categories and methodology

Police: Joliet and Bolingbrook police, Sheriff's law enforcement, 33% of Sheriff's administrative costs

Court: Sheriff court security, 33% of Sheriff's administrative costs, Circuit Court, Adult Drug Court, Public Defender, State's Attorney

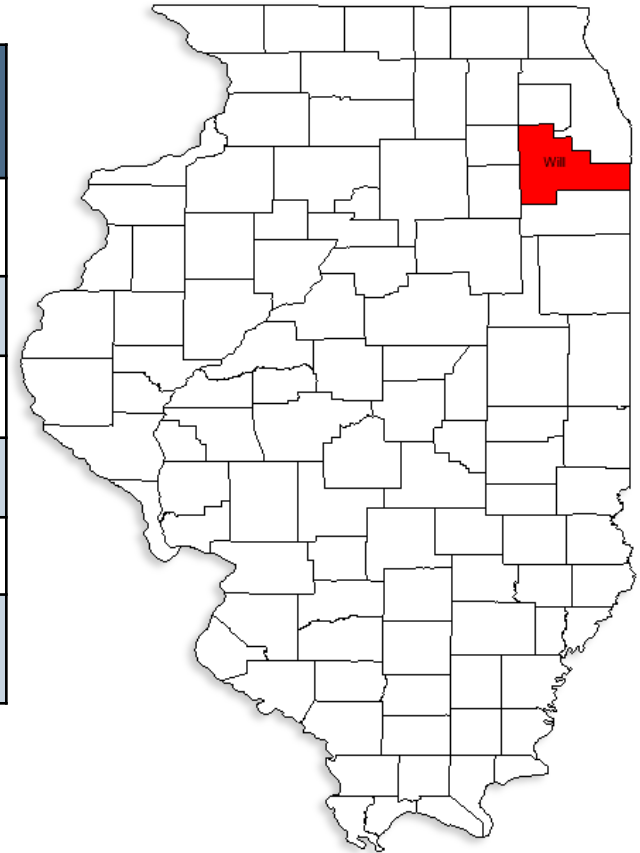
Jail: Sheriff jail officers, 33% of Sheriff's administrative costs, Court's juvenile detention

Prison: IDOC—prisons and IDJJ-detention facilities

Supervision: Probation department, IDOC-MSR, TASC

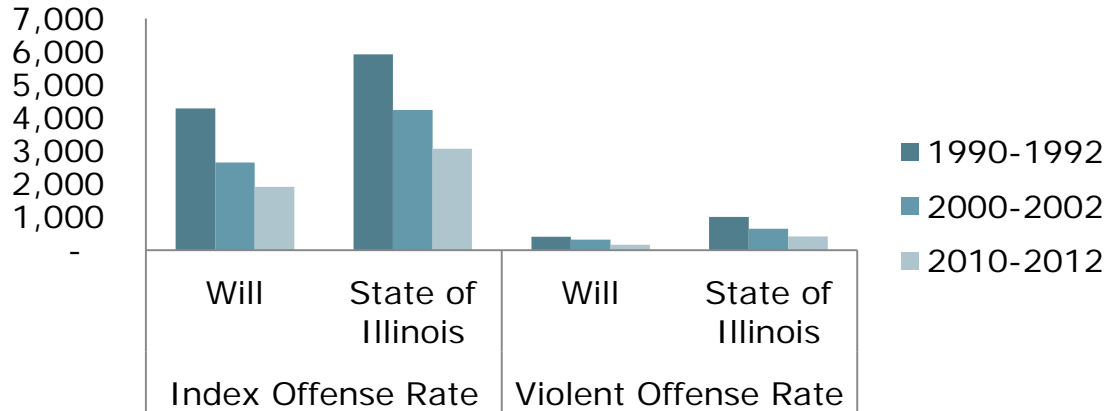
B Will County overview

	Will County	State of Illinois
Population	677,560	12,830,632
Median Age	35.4	36.6
White	76%	71.5%
Black	11.2%	14.5%
Other	12.8%	14%
Hispanic (any race)	15.6%	15.8%

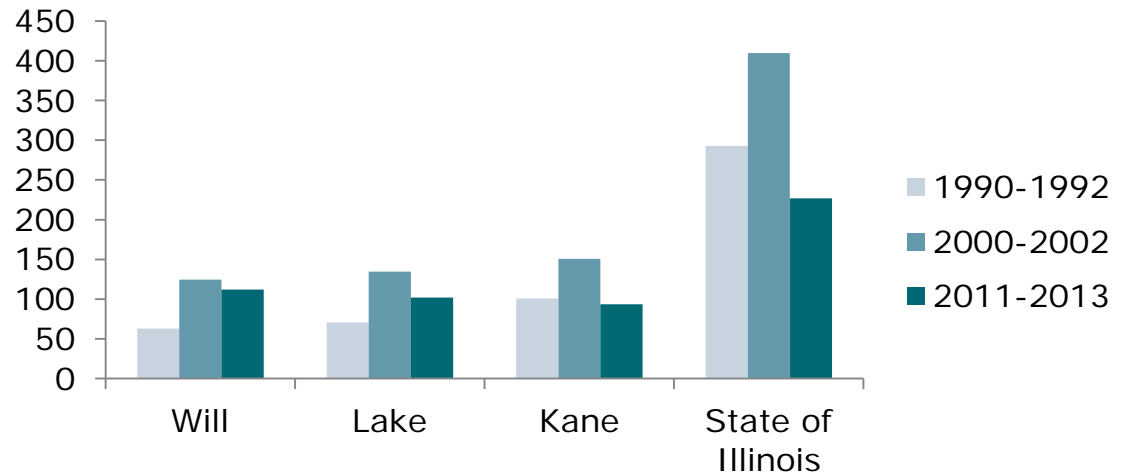


B Criminal justice trends in Will County

Index and Violent Offense Rates per 100,000 Residents

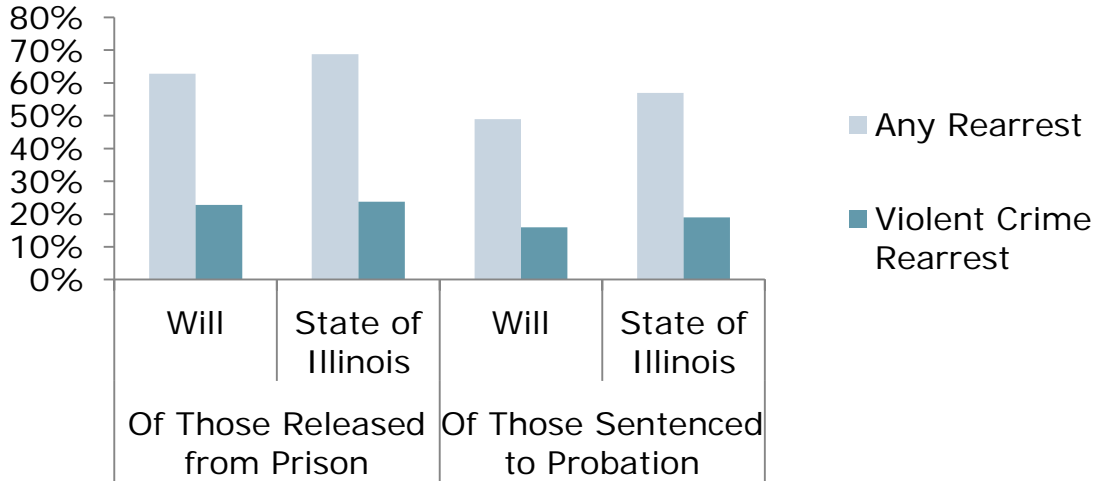


Controlled Substances Arrest Rate

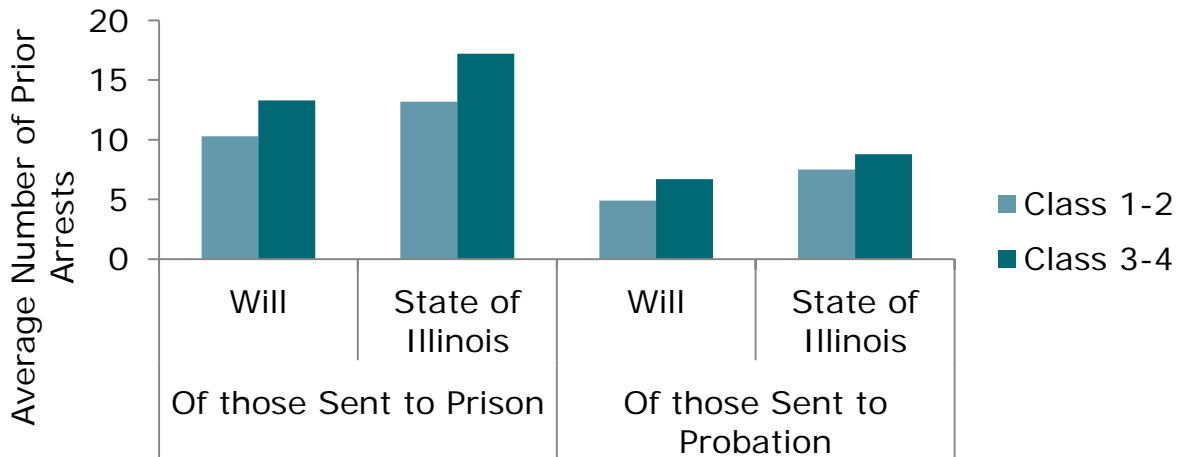


B Criminal justice trends in Will County

Recidivism Rates (2007-2009 Cohort)

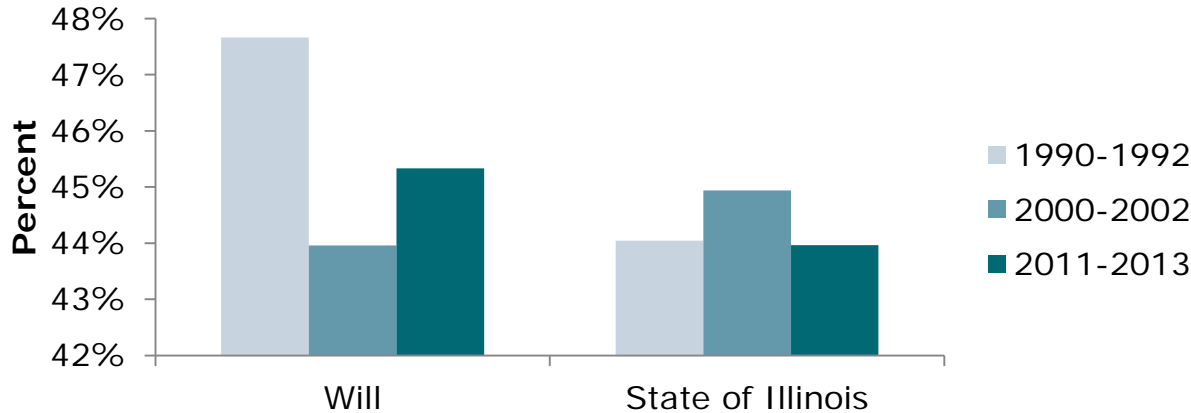


Average Number of Prior Arrests (2009-2011 Cohort)

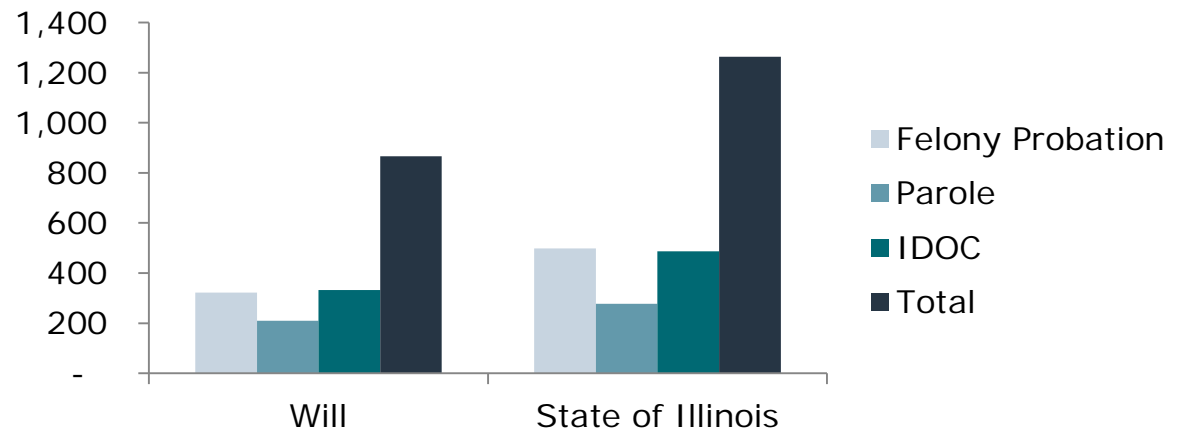


B Criminal justice trends in Will County

Percent of Convicted Felons Sentenced to Prison



Felony Probation, Parole, Prison Rates per 100,000 Adults



Source: Analysis of Administrative Office of the Illinois Courts (AOIC) and IDOC data by David E. Olson, Ph.D.
 Note – Rate based on population 17 years old and older

Interviews

Contact	Title, Organization
Duffy Blackburn	Auditor, Will County
Alexis Sturm	Director of Research and Fiscal Reporting, Illinois Office of the Comptroller
Wendy McCambridge	Associate Director, Federal and State Grants at Illinois Criminal Justice Information
Janelle Prueter	Vice President of Operations, Treatment Alternatives for Safe Communities
Mike Tardy	Director, Administrative Office of the Illinois Courts
Dave Olson	Director of Criminal Justice and Criminology Graduate Program, Loyola University Chicago
Jon Johnson	Director of Budgets, Chicago Police Department
Megan Alderden	Associate Director, Illinois Criminal Justice Information Authority
Chris Devitt-Wesley	Manager, The Data Clearinghouse and Analysis Center
Mark Powers	Research Analyst, Illinois Criminal Justice Information Authority
John Prinzi	Director of Court Services, Will County Circuit Court

C List of resources

Resources

Administrative Office of the Illinois Courts, Annual Report of the Illinois Courts, Statistical Summary, 2013

Administrative Office of the Illinois Courts, Illinois Probation, Pretrial and Detention Overview, 2015

David Olson, Ph.D., analysis of Administrative Office of the Illinois Courts (AOIC) and Illinois Department of Corrections (IDOC) data

Illinois Criminal Justice Information Authority, Criminal History and Recidivism Tool

Illinois Criminal Justice Information Authority, Crime and Risk Factor Data, Detailed Tables

Illinois Uniform Crime Report

American Society of Criminology, Annual Report, 2014

U.S. Census Bureau, 2010 U.S. Census