



**ILLINOIS  
CRIMINAL JUSTICE  
INFORMATION AUTHORITY**

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300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

**MINUTES**

**Illinois Criminal Justice Information Authority  
Budget Committee Meeting**

August 6, 2014

10:00 a.m.

300 West Adams

Suite 200, Large Conference Room

Chicago, Illinois 60606

**Call to Order and Roll Call**

The Budget Committee of the Illinois Criminal Justice Information Authority met on Wednesday, August 6, 2014, at 300 West Adams, Suite 200, Large Conference Room, Chicago, Illinois. Substitute Budget Committee Chair Jennifer Greene (representing State's Attorney Anita Alvarez) called the meeting to order at 10:10 a.m. Authority General Counsel Lisa Stephens called the roll. Other Authority members and designees present were Waisu Fashina for Clerk Dorothy Brown, Daynia Sanchez-Bass for Abishi Cunningham, Jan Russell for Sheriff Tom Dart, Rick Krause for Director S. A. Godinez, Felix Gonzalez, Col. Marc Maton for Director Hiram Grau, Cynthia Hora for Attorney General Madigan, James Hickey for Superintendent Garry McCarthy, Sheriff Patrick B. Perez, and Rebecca Janowitz for President Toni Preckwinkle. Also in attendance were Authority Associate Director Wendy McCambridge, Authority Program Supervisor Ron Reichgelt, Authority Program Supervisor Shai Hoffman, Mike Abel representing Franklin County, and other Authority staff members and guests.

## **Executive Director's Comments**

Director Cutrone said that at the June 27, 2014 Budget Committee meeting there was a discussion about funds that had been recovered from the Illinois Violence Prevention Authority (IVPA) and placed into a non-appropriated fund. Staff is engaged in discussions with the State of Illinois's Comptroller's Office regarding arriving at a resolution allowing the Authority to access those funds. He said that he would keep the board apprised of any developments.

Director Cutrone, in response to questions by Ms. Hora, said that the affected programs are receiving funds from the Illinois Department of Human Services (IDHS). If the other funds become available, then those funds would be used. Use of funds for these programs did not require Budget Committee approval because the Budget Committee had already approved that funding using Fund 318.

General Counsel Stephens said that these were non-appropriated funds.

Ms. Hora said that she remembered the IVPA audit had raised criticisms about the use of these funds.

General Counsel Stephens said that this funding is distinctly different from the IVPA funding. These are state fiscal year 2015 funds.

### **1. Minutes of the May 7, 2014 Budget Committee Meeting**

Ms. Hora corrected the text of the second line of the fourth full paragraph on Page 7 of the minutes. She said that it should read (correction in *italics*):

“...but the point *that* Mr. Stevens was making was that ...”

**Motion:** Ms. Hora called for a motion to approve the minutes of the May 7, 2014 Budget Committee meeting. Ms. Sanchez-Bass seconded the motion and it was approved by unanimous voice vote.

### **2. Minutes of the June 27, 2014 Budget Committee Meeting**

**Motion:** Ms. Hora called for a motion to approve the minutes of the June 27, 2014 Budget Committee meeting. Mr. Gonzalez seconded the motion and it was approved by unanimous voice vote, with an abstention by Ms. Russell.

### **3. Residential Substance Abuse Treatment Act (RSAT) FFY11 Plan Adjustment**

Associate Director McCambridge, referring to the memo in the materials dated August 6, 2014 and regarding the FFY11 RSAT Plan Adjustment, said that staff recommends designating \$54,337 in FFY11 RSAT local set-aside funds to Franklin County to support its Juvenile Methamphetamine Transitional Aftercare Program. This provides aftercare services to juveniles who complete the Franklin County Methamphetamine Treatment Program. The Transitional Aftercare Program will provide services to 16 juveniles during the funding period of October 2014 – September 2015. The services will include placement in a transitional living facility and/or halfway house, as deemed appropriate. During the last 12 months:

- Average # of participants each month –3.4
- Number of new admissions-16
- Number of successful program completions-5
- Number of unsuccessful program discharges-11

Associate Director McCambridge described the program's budget details as described in the Grant Recommendation Report

Director Cutrone said that there was an indication that there was a lower success rate and higher incompleteness rate last year. Statistically, this is a very small population. It would be different if this lack of success were experienced with a large population. Variations over time can produce drops in the success rate; one bad individual can skew the statistics for the whole group.

Mike Abel, representing Franklin County, said that last year was a bad year. The program has been operating for about seven years with a successful completion rate of well over 50 percent. This program provides continued treatment after the youths are released back into the community. Youths receive six months of in-custody treatment and another six months of aftercare. In efforts to keep these youths sober, staff works with local probation officers and performs frequent home visits.

Ms. Hora said that the materials indicate that the General Assembly funded a portion of the program, but not this particular portion. Was a request made to fund the entire program?

Director Cutrone said that the Authority received a specific appropriation in its budget to fund this program.

Ms. Hora asked if any request was made for additional funds to cover the cost of this program so that all funding would come from one source, thereby eliminating the need to use RSAT funds.

Director Cutrone said that it has generally been the Authority's practice to split the RSAT funds between Franklin County and the Illinois Department of Corrections (IDOC). He said that he did not recall whether an increase in funding was requested, but the Authority did not receive any increase to any of its budget line-items.

Ms. Hora said that the Grant Recommendation Report in the meeting materials states that, "Discharges are a result of client's failure to follow guidelines in the aftercare program, early termination from probation..." She asked if those were considered successful or unsuccessful discharges.

Mr. Abel said that those are unsuccessful. They are youths who did not perform well and who were on probation and since they were terminated from the program, the county terminated their probation as well.

Ms. Hora said that if a youth violates the program's rules while one of the conditions of the probation is that they follow the program's rules, then early termination to get an unsuccessful discharge doesn't make much sense. It would make more sense to increase the probationary period to allow more time for a successful completion.

Mr. Abel, in response to a question by Director Cutrone, said that any corrective action plans for problem youths are under the jurisdiction of the respective counties. The program handles youths from 40 different counties. Franklin County has no say in those matters, other than to refer problem youths back to their home counties. Franklin County does, however, keep track of aftercare compliance. Counselors make frequent contact via home visits and communicate with probation officers. Efforts are always made to get problem youths to comply with the program's rules prior to termination. If a youth relapses, gets caught using again, or even appears to have serious relapse potential, they are transferred to a non-secure area of the detention center to work out whatever the problems are. Sometimes the problem is placement; a particular home environment might not be conducive to recovery. Relapse is often part of the process.

Ms. Hora said that when she was a prosecutor, if an individual's probation was terminated early, it was because that individual was doing extraordinarily well. A probationer was not rewarded for failing to properly complete a program.

Ms. Greene said that in Illinois, probation is often terminated for unsatisfactory performance. It is counter-intuitive, but it happens often.

Mr. Abel said that these decisions are made by judges.

Associate Director McCambridge said that if a youth has not been in the program for a long enough time period, then according to the statute an early termination might be counted as an unsuccessful discharge. This terminology can be misleading because a youth must be in the program for so many months in order to be considered successful.

Ms. Hora said that she did not consider early termination to be the same thing as revoked probation. She said that it would be helpful to understand why the 11 unsuccessful program discharges listed in the Grant Recommendation Report occurred and she requested that information of Mr. Abel.

**Motion:** Ms. Hora moved to approve the RSAT FFY11 plan adjustments. The motion was seconded by Mr. Fashina and approved by unanimous voice vote.

#### **4. Victims of Crime Act (VOCA) FFY14 Plan Introduction**

Program Supervisor Ron Reichgelt, referring to the memo in the materials dated August 6, 2014 and regarding the VOCA FFY14 Plan Introduction, said that staff recommends transferring an existing designation from Abuse and Assault Services of Stephenson County to VOICES of Freeport. Continuation designations were approved at the May 7, 2014 Budget Committee meeting for all VOCA programs allowing them to operate for another year. Among those continuations was a designation of \$48,512 in VOCA FFY14 funds to Abuse and Assault Services of Stephenson County to support its sexual assault services program. Since that time, Abuse and Assault Services of Stephenson County has closed its doors. To continue to provide much-needed services in Stephenson County, the Authority has been working with the Illinois Coalition Against Sexual Assault (ICASA) to help VOICES of Freeport take on that program. VOICES already operates a VOCA-funded domestic violence program. While these efforts are underway, VOICES is not yet an ICASA partner, but is working to fulfill all such requirements. This effort has the support of both ICASA and the Illinois Coalition Against Domestic Violence (ICADV). If this transfer is approved, then this designation to VOICES would begin on October 1, 2014 and next year when the FFY15 designations are proposed, the recommendation would be to designate continuation of this grant directly to ICASA. VOICES would then work through ICASA's request-for-proposals process to receive these funds.

Mr. Reichgelt, in response to questions by Ms. Hora, said that currently VOICES has an interagency agreement with Abuse and Assault Services of Stephenson County, which has ceased to provide this particular service, but is still operating. The current grant funds are sent to Abuse and Assault Services of Stephenson County, who then passes them on to VOICES. This arrangement will end on September 30, 2014. The continuation

designation would send funds directly to VOICES to allow them to continue providing these services for another year.

**Motion:** Sheriff Perez moved to approve the VOCA FFY14 plan introduction adjustment. The motion was seconded by Mr. Gonzalez and approved by unanimous voice vote.

### **5. Violence Prevention Programs - Chicago Project for Violence Prevention / Ceasefire CPP SFY15 Plan Adjustment**

Associate Director McCambridge, referring to the memo in the materials dated August 6, 2014 and regarding the CPP SFY15 plan adjustment, said that at the April 9, 2014 Budget Committee meeting, \$4.7 million in SFY15 funds was designated to the University of Illinois at Chicago (UIC) / School of Public Health to support the Ceasefire program. Since that time, Authority staff and UIC staff have determined that \$175,000 of the \$4.7 million appropriation should not have been designated to a program and instead should have been held in reserve by the Authority to cover the Authority's administrative costs relating to its management and oversight of the appropriated funds. Therefore, staff requests that the existing designation to UIC for \$4.7 million be reduced by \$175,000 and that the \$175,000 be made available to the Authority for administrative purposes. She said that there have been some changes to the distribution of sub-grantee funds since the sub-grantee list was originally presented at the April 9, 2014 Budget Committee meeting. Some agencies might have served two different neighborhoods, originally eliciting two separate grants to a single agency. Now staff recommends consolidating these into single grants to reduce administrative costs and burdens. She called attention to the chart in the memo describing the changes to the sub-grantee fund distribution.

Ms. Hora said that on Page 18 of the minutes of the June 27, 2014 Budget Committee meeting the following is stated:

“...the University of Illinois at Chicago (UIC) had been designated a total of \$4.7 million to support CeaseFire. She said that as a matter of housekeeping, staff requests that the existing designation to UIC for \$4.7 million be reduced by \$150,000 and that the \$150,000 be made available to the Authority for administrative purposes.”

Associate Director McCambridge said that the item in the June 27, 2014 Budget Committee meeting minutes was in reference to SFY14 funds, and today's request is in reference to SFY15 funds. She said that these are anticipated costs to cover staff salaries.

Director Cutrone said that the Authority apportions its administrative funding out of these sources across personnel, contractual, rent, utilities and other agency operational

expenses. The governor's request for funding to the Authority was substantially more than what the General Assembly finally approved.

Ms. Hora said that if there are certain costs associated with operating a grant program, it seems that those costs would have been known earlier rather than later.

Director Cutrone said that some anticipated costs were intended to be covered by funds that are no longer available to the Authority, such as Fund 318. This request is being made, in part, as a response to that condition.

Ms. Hora said that the chart in the memo indicates that some of the changes to the sub-grant amounts were fairly significant.

Associate Director McCambridge said that the two initial sub-grants to the Alliance of Local Service Organizations are being combined into one sub-grant.

Program Supervisor Shai Hoffman said that the sub-grant to Claretian Associates was reduced based on last year's spending patterns; they simply would not need that much money this year, hence the reduction from \$220,000 to \$100,000.

Associate Director McCambridge said that the Organization of the Northeast merged with another organization to become Organizing Neighborhoods for Equality Northside, hence the merging of their sub-grants. Youth Outreach Services had two \$220,000 sub-grants that have been combined with other programming which created economies that reduced the overall costs.

**Motion:** Ms. Hora moved to approve the CPP SFY15 plan adjustment. The motion was seconded by Col. Maton and approved by unanimous voice vote.

### **Old Business**

None.

### **New Business**

None.

### **Adjourn**

**Motion:** Mr. Fashina moved to adjourn the meeting. Mr. Hickey seconded the motion and it passed by unanimous voice vote. The meeting was adjourned at 10:40 a.m.