



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

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MINUTES

**Illinois Criminal Justice Information Authority
Regular Meeting / Budget Agenda**

September 6, 2013

9:00 a.m.

Authority Offices

300 West Adams, 2nd Floor Conference Room

Chicago, Illinois 60606

Call to Order and Roll Call

The Board of the Illinois Criminal Justice Information Authority met on Friday, September 6, 2013, at the Authority's offices located at 300 West Adams Street, Main Building Conference Room, Chicago, Illinois. Authority Chair Peter M. Ellis called the Budget Committee portion of the Authority Regular Meeting to order at 9:05 a.m. Other Authority members present were State's Attorney Anita Alvarez, State's Attorney Carrie B. Boyd, Budget Committee Chair Clerk Dorothy Brown, Director Richard H. Calica, Daynia Sanchez-Bass for Hon. Abishi Cunningham, Meg Egan for Sheriff Tom Dart, Director Patrick Delfino, Authority Board Chairman Peter M. Ellis, Felix M. Gonzalez, Col. Marc Maton for Director Hiram Grau, John Harvey, Lamar Hasbrouck, Lisa Jacobs, Cynthia Hora for Attorney General Madigan, John Maki, James Hickey for Superintendent Garry McCarthy, Director Kevin T. McClain, Director Michael J. Pelletier, Sheriff Patrick B. Perez, Juliana Stratton for President Toni Preckwinkle, Randall Rosenbaum, and Angela Rudolph. Also in attendance were Authority Executive Director Jack Cutrone, Authority General Counsel Lisa Stephens, Authority Associate Director Wendy McCambridge, and other Authority staff members.

All Authority Board members and designees present were appointed by Chairman Ellis to the Budget Committee for the duration of the meeting. Clerk Brown chaired the Budget Agenda portion of the meeting.

Federal Discretionary Programs

Associate Director McCambridge, referring to the memo in the meeting materials dated September 6, 2013 and regarding Federal Discretionary Awards, introduced the following designation recommendations:

FFY10 Residential Substance Abuse Treatment Act (RSAT) Plan Adjustment #6

Staff recommends designating \$27,232 in RSAT FFY10 funds to the Franklin County to support its Juvenile Methamphetamine Transitional Aftercare program.

FFY13 National Instant Criminal Background Check System (NICS) Act Reporting Improvement Program Plan Introduction

Staff recommends designating \$1,500,000 in NARIP FFY13 funds to the Illinois State Police to establish the framework and system components to provide a reporting system to identify and report all prohibited persons to NICS in real-time.

FFY13 Post-conviction DNA Testing (PDNAT) Program Plan Introduction

Staff recommends designating \$332,533 in PDNAT FFY13 funds to the Cook County State's Attorney's Office to hire one Post-conviction DNA Specialist (PDS) and one Post-conviction DNA Assistant State's Attorney (PDA) to work exclusively on DNA-related Post-conviction cases.

FFY13 Sex Offender Registration and Notification Act (SORNA) Plan Introduction

Staff recommends designating \$247,809 in SORNA FFY13 funds to the Illinois Sheriff's Association to enter into a one-year contract for statewide provision of Offender Watch © services.

Associate Director McCambridge said that these plans had been approved by the federal government and so the Authority has approval to spend these funds.

Ms. Jacobs said that the Methamphetamine After-Care Program goes back to the concept of a Public Health approach. Is there data from the Department of Juvenile Justice (IDJJ) or the Department of corrections (IDOC) regarding the prevalence of methamphetamine treatments in the population? Is this a successful strategy and a successful aftercare strategy for people with methamphetamine addiction? Is there a way that this model can be diffused to other state and local systems working specifically with methamphetamine?

Director Cutrone said that the Franklin County System serves 42 counties throughout central Illinois and they generate progress reports.

Ms. Jacobs said that if this is a good successful program then we should consider using it again in other areas where data indicates that there is a need, whether that is funded by the Authority or funded locally.

Director Cutrone said that this is a possibility. Right now methamphetamine is more prevalent in areas served by this program, but certainly it could be expanded. This is only a small part of the funding that this program gets; it also has appropriations.

Col. Maton, in response to a question by Ms. Hora, said that the equipment line item in the NARIP designation is for computer equipment.

Motion: Ms. Hora moved to approve the recommended designations for the Federal Discretionary Programs. The motion was seconded by Ms. Sanchez-Bass and approved by unanimous voice vote, with an abstention by Col. Maton.

Justice Assistance Grants (JAG) FFY09, FFY10, FFY11, and American Recovery and Reinvestment Act (ARRA09) Plan Adjustments

Recommended Reallocation

Associate Director McCambridge called attention to the memo dated September 6, 2013 and regarding Justice Assistance Grants (JAG) FFY09, FFY10, FFY11, and American Recovery and Reinvestment Act (ARRA09) Plan Adjustments. She said that staff recommended reallocating \$87,000 in ARRA09 funds originally set aside for administrative costs to the active Starcomm Radio request-for-proposal effort. This would leave \$93,178 for further Starcomm funding. A final listing of Starcomm fund recipients will be provided at a future Budget Committee meeting.

Recommended Designations

Associate Director McCambridge said that the chart on Pages 2 and 3 of the memo described recommended designations. She said that the line item designation recommendations to the Human Rights Commission and to the IDJJ listed in the memo would not, in fact, be recommended at this meeting.

Associate Director McCambridge, in response to a question by Ms. Alvarez, said that the reason why the Torture Commission will not be recommended for a designation via the Human Rights Commission is because it had recently received \$300,000 from the

General Assembly. This recommendation was made before that funding had been secured.

Associate Director McCambridge described the staff-recommended designations:

- \$2,205,478 in FFY09 and FFY10 funds for expanding multi-jurisdictional narcotics units.
- \$1,955,004 in FFY09 and FFY10 funds recommended to multi-jurisdictional drug prosecution.
- \$151,623 in FFY10 funds to the State Appellate Defender's Office for its specialized defense initiative which is primarily to represent indigent persons on appeal in criminal cases when appointed by the Illinois Supreme Court, Appellate Court, or Circuit Court. These funds would support three program attorneys.
- \$277,440 in FFY11 funds to the State's Attorney's Appellate Prosecutor's Office for prosecution initiatives. These funds would support three full-time staff attorneys and one part-time staff attorney who would work with the states' attorney to prepare, file, and argue cases in the Appellate Court.
- \$212,000 in FFY10 funds to Winnebago County Court Services for a Center of Excellence. Winnebago County will act as the recipient of the grant award, but will disburse it through a Center of Excellence, which is a statewide entity that would provide training, technical assistance, and resources to improve systematic responses to persons with mental health and substance abuse disorders who are involved in the criminal justice system.

Mr. Rosenbaum said that he recalled providing funding for a Center of Excellence a year or two ago.

Associate Director McCambridge said that this is a continuation. All of the recommended JAG designations in this memo are continuations. They would all begin on October 1, 2013 and support their respective programs for the next year.

- \$100,000 in FFY10 funds to St. Leonard's Ministry for re-entry services. This grantee requested a match waiver. St. Leonard's is a transitional residence program for men in prison with no other resources. The program provides an intake coordinator, a volunteer coordinator, and a program director. Their work focuses on the creation, implementation, evaluation, and follow-up of these individuals. These funds would support these staff members.
- \$109,291 in FFY10 funds to the Chicago Housing Authority (CHA) to support the Altgeld Riverdale Consortium Partnership Program. The CHA coordinates services with the Altgeld Riverdale area of Chicago. That area has a high crime incidence and is a part of the CHA review. The CHA will orchestrate and oversee activities for the Chicago Police Department with some of their programming

such as Ceasefire, the Community Justice Institute, the Social Impact Research Center, and Uhlich Children's Advantage Network (UCAN).

- \$208,332 in FFY10 funds to Northwestern University's Community Violence Prevention Program (Sheriff's Women's Justice Program). This is a jail diversion program for non-violent female drug users. This program has post-release services provided in collaboration with the county and Northwestern University in a transitional clinic setting for women exiting Cook County Jail. These funds would support personnel and commodities such as bus passes and other treatment services. This grantee requested a match waiver.
- \$331,569 in FFY11 funds to the IDOC for its Community-Based Residential Treatment for Adults program. This program contracts for substance abuse treatment and case management services for adult male offenders housed at the Crossroads Adult Transition Center in Chicago. These funds will support personnel and training and travel of contractual re-entry program coordinators.

Mr. Rosenbaum, referring to the Designation Recommendation form said that the Outcome Objectives and the Performance Indicators both list "*Number of program participants on parole returned to IDOC custody,*" without an indication as to what the target percentage is.

Associate Director McCambridge said that the goal would be to have zero percent going back.

An Unidentified Speaker said that because this is a designation that has not been made yet, we are moving each year to refine the objectives and add outcome measures to them. Performance measures that are process objectives are based on last year.

Director McClain asked what the staff's position was in regard to Northwestern University's match waiver request; given that it is one of the nation's wealthiest universities.

Director Cutrone said that the sheriff's office would actually receive the funding.

Col. Maton said that regarding continuation funding, JAG funds in general have been declining and programs across the board have taken about a 20 percent cut, but at the same time we are establishing new funding for new programs for about 40 percent of the total. Is this the time to move in that direction?

Associate Director McCambridge said that none of these programs are new. They are all continuations.

Mr. Harvey, regarding the Center for Excellence, said that the materials indicated that the program wants to get the National Alliance on Mental Illness (NAMI) on the board. That state-wide NAMI representative was at the summit when this was announced. He said that he did not understand why NAMI would not be on the board of the Center for Excellence.

Director Cutrone said that he is the current Authority representative on the Center of Excellence board was himself. The Department of Human Services, Mental Health Division is represented by Dr. Anderson Freeman and a representative from Winnebago County.

Mr. Harvey said that the materials indicate that an advisory board will undertake to add members. An advisory board without NAMI makes no sense for the whole purpose of this center, which is people with mental illness in the criminal justice system.

Director Cutrone said that there were perhaps 12 or 15 current members. There is a recognized need to add NAMI.

Associate Director McCambridge, in response to a question by Mr. Maki regarding the IDJJ's *Halfway Back* program, said that there is existing money in the current grant, so staff is waiting to determine what the actual spending patterns have been to be able to be very clear and accurate in estimating needs for the next year of funding. There have been some changes within some of the sites.

Director Cutrone, in response to a question by Ms. Jacobs, said that the board will have an opportunity to learn how the program is functioning and who it is serving. IDJJ could be invited to make a presentation at a future Budget Committee meeting.

Associate Director McCambridge said that as a result of removing the Human Rights Commission and the IDJJ designation recommendations from consideration, there were adjustments to the remaining fund amounts. She called attention to the revised Summary of Available Funds on Page 3 of the memo.

Ms. Jacobs said that these designation recommendations include roughly \$2.2 million to expanding multi-jurisdictional narcotics units and roughly \$1.95 million to the multi-jurisdictional drug prosecution programs. That's about \$4.2 million. She asked how the board can be assured that these recommendations align with the priorities that were just approved. How do things like the Criminal Justice Coordinating Council, connecting and communicating with communities having a holistic approach, diverting when possible when these enforcement units find appropriate cases for diversion –how do these things connect to the priorities that were just approved?

Director Cutrone said that one of the subsidiary priorities was to support multi-disciplinary law enforcement and that was specifically mentioned in the working groups in the presentations. This is a designation that staff asked for quite some time ago and the board held off on making the designation pending our research study which took quite a bit of time to get into the program. The simple answer is that it does fit in with the priorities as far as how the drug task forces and the prosecution might select candidates for possible diversion. This is something that they probably already do where it is possible, but certainly we can try to emphasize that.

Director Cutrone, in response to a question from Ms. Jacobs, said that the multi-jurisdictional grants have fairly elaborate reporting systems.

Motion: Ms. Hora moved to approve the Justice Assistance Grants (JAG) FFY09, FFY10, FFY11, and American Recovery and Reinvestment Act (ARRA09) Plan Adjustments. The motion was seconded by Ms. Sanchez-Bass and approved by unanimous voice vote, with abstentions by Ms. Alvarez and Ms. Egan regarding the designation to St. Leonard's Ministry.

Chicago Area Project and Chicago Area Project to Reduce Recidivism

Associate Director McCambridge called attention to the memo dated July 29, 2013 and regarding the SFY14 Chicago Area Project to Reduce Recidivism (CRR) Program and the SFY14 Chicago Area Project (CAP) designation recommendations. She said that staff recommended designating \$5 million in SFY14 General Revenue CAP funds to establish a framework and system components to support the Community Violence Prevention Program (CVPP) in three neighborhoods and to support other violence prevention initiatives through their agency and also through St. Sabina Church, Latino Organization of the Southwest (LOS), and the DuPage County Area Project (DuCAP). She said that staff also recommends designating up to \$177,000 in SFY14 General Revenue CRR funds to the Chicago Area Project to fund and support the CVPP in the south suburbs to reinstitute the re-entry component. She said that the \$5 million to the CAP program is the same amount that CAP received last year so that it can continue its mission in the Greater Gresham Area, West Garfield Park and the Greater Grand Boulevard areas. Most of these funds will be used to contract with partner agencies via CVPP and St. Sabina. St. Sabina is also doing considerable work in prevention programs.

Associate Director McCambridge said that last year cuts were made to re-entry programs in the south suburbs. The General Assembly recognized the needs that these communities have for re-entry programs for offenders returning from IDJJ and IDOC. This program's services will be provided by the Healthcare Consortium of Illinois and to Treatment Alternatives for Safe Communities (TASC).

Ms. Hora said that the \$5 million recommendation included \$3 million to partnering agencies. She said that she was concerned that it would be difficult to ensure that the partnering agencies are viable entities and that they comply with all of the necessary requirements.

Associate Director McCambridge said that St. Sabina would receive \$1.25 million of that \$3.3 million and the remaining money would be distributed in almost equal parts to LOS and DuCAP.

Associate Director McCambridge, in response to a question by Ms. Hora, said that in addition to CAP overseeing its own violence prevention programs, it will serve as a lead agency in West Garfield Park and in Grand Boulevard. It would also have contracts with sub-recipients.

Clerk Brown said that it would be great if we were able to see which agencies would actually get the \$5 million, as opposed to all of them being lumped in. In the future, it would be great if recommendations like this provided that sort of detail.

Mr. Harvey said that such details reveal a lot. Providing detail regarding what the subcontractors get or what would go to salaries would be very helpful in identifying the costs as reasonable.

Director Cutrone said that staff can do that for individual grants. When one grant covers many agencies it is much more difficult to provide that detail without significantly increasing the amount of materials that need to be produced and reviewed.

Mr. Harvey said that there are a number of individual grants that are about the same amount for which such detail could be provided without making the table any bigger.

Director Cutrone, in response to questions by Mr. Maki, said that these funds were appropriated to give the Authority a grant. The Authority has some limited discretion in spending those funds, but not much. About \$2,500,000 of this grant will be used to support the CVPP, and the Authority can work to shape that funding. Some other individual areas of the grant the Authority does not have much control over, but the Authority must track and report on the use of those funds. The Authority has oversight with regard to performance reporting. If any serious problems arose, the Authority would first take them up with the CAP and eventually with the legislature, if necessary.

Ms. Stratton said that for the first item, the performance indicators do not seem to relate to the goals that are set forth. For example, Goal 2 says to reduce recidivism, but the performance indicator is the number of youths referred to a service by participating and

discharged from the services. Goal 3 is to reduce violent incidents and the performance indicator is the number of participants, but that does not clearly connect to what needs to be measured. She asked if the Authority can expand on these performance indicators, given that the funds were already appropriated.

Director Cutrone said that the Authority has a say about the performance measures, but it is difficult to accept them as part of a very long-term study; it is beyond the Authority's resources.

Ms. Stratton asked if the goal could not be properly measured given the time and resource limitations of the Authority, then perhaps a different goal might be more realistic.

Director Cutrone said that the performance measure could be re-examined.

Dr. Hasbrouck said that such measures shouldn't be too difficult, given the population.

Director Cutrone said that the Authority has a safety valve which is part of the performance measures. The Authority can say that certain information is required then we can work toward getting the appropriate measures.

Ms. Hora said, regarding the next proposal, that her understanding is that peace circles are more involved at the charging stage or the resolution stage, and are not really involved with recidivism. How peace circles fit in the project is not clear.

Associate Director McCambridge said that this is a preliminary draft of the recommendation. Staff has not examined everything yet. Once the recommendation is approved, staff then works with the grantees to develop Exhibit A and Exhibit B narratives. These questions will likely be answered at those stages.

Motion: Sheriff Perez moved to approve the SFY14 Chicago Area Project to Reduce Recidivism (CRR) Program and the SFY14 Chicago Area Project (CAP) designation recommendations. The motion was seconded by Mr. Rosenbaum and approved by unanimous voice vote, with an abstention by Ms. Jacobs.

Old Business

None.

New Business

Associate Director McCambridge said that some board members should have received informational surveys regarding the Victim Service Ad Hoc Committee meeting scheduled for late October. She reminded the board members to respond to those surveys and inform staff whether or not they plan to attend.

Adjourn

Sheriff Perez moved to adjourn the Budget Agenda portion of the meeting. Chairman Ellis seconded the motion and the meeting was adjourned at 9:44 a.m. The Authority Board moved on to discuss other items on the Authority Regular Meeting agenda.