



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

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MINUTES

**Illinois Criminal Justice Information Authority
Budget Committee Meeting**

June 25, 2013

1:00 p.m.

Authority Offices

300 West Adams, Suite 200 (2nd Floor Building Conference Room)

Chicago, Illinois 60606

Call to Order and Roll Call

The Budget Committee of the Illinois Criminal Justice Information Authority met on Tuesday, June 25, 2013, in the 2nd Floor Building Conference Room adjacent to the Authority's office at 300 West Adams, Suite 200, Chicago, Illinois. Authority Chair Peter M. Ellis called the meeting to order at 1:10 P.m. Authority Deputy General Counsel Sean O'Brien called the roll. Other Authority members and designees present were Jennifer Greene for State's Attorney Anita Alvarez, Budget Committee Chair Clerk Dorothy Brown, Daynia Sanchez-Bass for Abishi Cunningham, Meg Egan for Sheriff Tom Dart, Authority Chair Peter M. Ellis, Gladyse Taylor for Director S. A. Godinez, Col. Marc Maton for Director Hiram Grau, Lisa Jacobs, Cynthia Hora for Attorney General Madigan, Rebecca Janowitz for President Toni Preckwinkle, and Angela Rudolph. Also in attendance were Authority Executive Director Jack Cutrone, Authority Deputy General Counsel Sean O'Brien, Authority Associate Director Wendy McCambridge, Candice Kane representing Ceasefire, and other Authority staff members.

Chairman Ellis appointed all Authority members present to the Budget Committee for the duration of the meeting.

Executive Director's Remarks

Director Cutrone said that at the last Authority Regular meeting he had commended the Cook County Circuit Court Clerk's Office for taking 600 youths for the youth employment program. Clerk Brown appeared for both training groups at the Clerk's Office. An internal memo from a staff member described her appearances as, "Awesome."

Director Cutrone said that he had emailed all of the Board members regarding the National Criminal Justice Association (NCJA) forum, which will be in Chicago August 4 through August 6, 2013. The forum is a great learning experience and it would be great to have good attendance by Board members. He said that he queried the NCJA director about whether or not Board members could get some allowance on registration fees which are fairly steep, but are necessary to support the forum. He said that the director had proposed that for \$2,500, the Authority could send up to seven persons. Part of the problem is with the lunches that are provided, and most of the positions are already taken, and this is not an agenda item for this meeting so there will be no formal vote, but just to get a sense of whether the members think it would be a good idea and at the next Budget Committee meeting in July, the Board might entertain a grant to the Authority to pay for those registration fees. (Brief chatter.) He said that he felt confident that he could get a vote at the next Budget Committee meeting so he would contact the NCJA director and have those positions held for Authority members.

1. Minutes of the April 22, 2013 Budget Committee Meeting

Ms. Hora said that on Page 4, second full paragraph, should read:

"Ms. Diaz said that this program replicates one ~~in which~~ *for* young participants that has a strong evidence-based record of reducing recidivism..."

Ms. Hora said that on Page 16, item number 4, third full paragraph, should read:

"Director Cutrone said that the former IVPA's training manual was not reviewed in-depth due to the program as a whole being revamped."

Motion: Ms. Hora moved to approve the minutes of the April 22, 2013 Budget Committee Meeting. The motion was seconded by Ms. Greene and it passed by unanimous voice vote.

2. Justice Assistance Grants (JAG) ARRA09 Plan Adjustment

Designation Reductions

Associate Director McCambridge, referring to the memo in the meeting materials dated June 25, 2013 and regarding the ARRA09 Plan Adjustment, called attention to the table beginning on Page 1 describing funds recently returned to the Authority. She noted two corrections:

- The second line item regarding the Human Trafficking Task Force should read Cook County State's Attorney's Office, not the State's Attorney's Appellate Prosecutor's Office
- The fourth line item regarding the Females in Transition program should read Illinois Department of Corrections, not the Illinois Department of Juvenile Justice.

Associate Director McCambridge summarized the totals of the funds recently returned to the Authority.

Recommended Designations

Associate Director McCambridge said that staff recommends designating \$150,000 in ARRA09 funds (including \$136,517 in interest earned) to the St. Clair County State's Attorney's Office for the purchase of digital / laser crime scene scanners in support of a Multi-Jurisdictional Information Sharing Initiative effort. This will support the purchase of equipment and training. This will enhance crime scene information gathering by automating the process by which measurements are analyzed. The state's attorney's office will have the ability to reproduce crime scenes via 360-degree laser scans coupled with high-resolution photographs that prosecutors and law enforcement can present to the courts. This will also reduce the amount of staff time that it would take to reproduce crime scenes. These funds will cover equipment, shipment of equipment, travel, and a three-day training session.

Ms. Hora said that the Designation Recommendation Report indicated that the total months of funding is 100 days, and in the *milestones* it says 12 months.

Associate Director McCambridge said that the program end date would be September 30, 2013, which is not quite 100 days from now. She also said that the designation date should be June 25, 2013, not September 30, 2013.

Ms. Hora suggested amending the goals if the grant is only to run for three-plus months. The number of times that this technology will be used in court proceedings will likely be

very low. By the time the equipment is purchased, shipped, and staff is trained, these performance measures might not apply as stated.

Associate Director McCambridge said that the milestones and indicators are amended to reflect the short time-frame.

Associate Director McCambridge said that the other recommended designation is for the Illinois Response to Organized Crime, Data Exchange Initiative. At the time of this writing there is a pending recommendation to designate approximately \$500,000 in ARRA09 funds that had been previously set aside for Integrated Justice Projects to a Cook County-based Task Force in support of the Illinois Response to Organized Crime, Data Exchange Initiative. Referring to the Supplemental Memo supplied at the members' places at the table, Associate Director McCambridge said that the actual designation request is different from the original \$500,000. While the total designation request for this program might eventually reach \$500,000, today the request is only for \$36,700 in ARRA09 funds to the Village of South Barrington so that the village can partner with the Cook County State's Attorney's Office in an effort to implement a Data Exchange Coordinating Initiative. Due to time constraints, the Village of South Barrington will be the implementing agency and the Cook County State's Attorney's Office (CCSAO) will be the program agency. This is similar to some of the requests that had been made at the previous Budget Committee meeting. This will support the CCSAO's Cook County Regional Organized Crime Task Force (CCROC), a public-private partnership that was created to investigate organized criminal enterprises. This designation would support a contract with the Integrated Justice Information Systems (IJIS) Institute so that they could come in and conduct a complete evaluation analysis of current operations regarding a secured members only website database. This capability needs to be expanded so that it can interface with other data systems such as the Law Enforcement Agencies Data System (LEADS) and other criminal justice data exchange systems. These funds would pay for travel and consulting fees.

Associate Director McCambridge, in response to questions by Ms. Janowitz, said that the CCROC is a task force that comprised of 140 local, state, and federal agencies. This extends beyond the Village of South Barrington; that is simply the municipality that took on this program because it was able to do so. All of the partner agencies will benefit from these services. The CCROC focuses on retail crime, credit card fraud, bank fraud, counterfeiting, identity theft, prescription drug fraud, intellectual property crimes, cargo theft, and money laundering.

Ms. Greene said that the CCROC involves 140 law enforcement agencies, but it is also over 100 private corporations. Many are interested in organized retail theft that generates huge losses, which also create sales tax losses for the state; two years ago it was estimated that the state lost \$77 million in sales tax revenue due to retail theft.

Director Cutrone, in response to a question by Ms. Jacobs, said that the IJIS Institute is a national non-profit recognized nationwide as experts in integrated justice information systems. It works nationwide to provide technical assistance to individual jurisdictions while working closely with the federal Department of Justice (DOJ). It works with the DOJ's Global Advisory Council to implement integrated justice systems across the country to ensure that all of the systems use standard architectures and formats for data so that data can be exchanged.

Motion: Ms. Rudolph moved to approve the recommended ARRA09 Plan Adjustment. The motion was seconded by Chairman Ellis and it passed by unanimous voice vote, with an abstention by Ms. Greene.

3. FFY13 Victims of Crime Act (VOCA) Plan Introduction Recalculations

Associate Director McCambridge, referring to the memo in the meeting materials dated June 25, 2013 and regarding the VOCA FFY13 Plan Introduction Recalculations, said that at the June 7, 2013 Budget Committee meeting, Program Supervisor Ron Reichgelt said that cuts to continuing designations might be necessitated by the amount of the VOCA FFY13 federal award to the Authority. Staff has since learned that the FFY13 award might, in fact, be nearer to the amount of the FFY11 award and, if so, such cuts would not be necessary. Staff asks permission that if this is the case, then the designations reported at the June 7, 2013 Budget Committee meeting for continuing programs be increased to the same amounts as the previous year's designations without any reductions.

Motion: Ms. Hora moved to give staff permission to increase the VOCA designations made at the June 7, 2013 Budget Committee meeting to the same amounts as had been designated in the previous year, pending a sufficiently larger-than-expected VOCA FFY13 federal award to the Authority. The motion was seconded by Ms. Greene and it passed by unanimous voice vote.

4. Special Projects, Chicago Area Project, and Ceasefire

Associate Director McCambridge, referring to the memo in the meeting materials dated June 25, 2013 and regarding Special Projects, Chicago Area Project, and Ceasefire, called attention to the chart in the memo describing the recommended designations.

Quad Communities Development Corporation (QCDC)

Associate Director McCambridge said that with a start date of June 1, 2013, this grant would be a continuation of a grant that originated under the Illinois Violence Prevention Authority (IVPA) to the QCDC for the Community Violence Prevention Collaborative (CVPC) to continue planning a comprehensive violence prevention program in the communities of Kenwood, Oakland, Grand Boulevard, and Washington Park in Chicago. The information gleaned from the planning process will be used to design and implement a community-based violence prevention program. It is anticipated that the planning and design phases of this project will take four months (June 2013 – September 2013). At the conclusion of the planning period and implementation plan will be developed. The Authority will become involved at that time and the Board will be informed as to the plans that develop. The project will support the existing efforts of the Chicago Police Department by creating greater community awareness of, and engagement in dismantling criminal behavior and activity. Members of CVPC include: Quad Communities Development Corporation, Washington Park Consortium, South East Chicago Commission, Chicago Area Project, Chicago Police Department, University of Chicago, Adler School of Psychology, Illinois Criminal Justice Information Authority and Senator Kwame Raoul. The planning process is projected to cost approximately \$118,064. Associate Director McCambridge described the program's budget line item costs.

Associate Director McCambridge, in response to a question by Ms. Hora, said that this is a continuation grant for a program that ended on May 31, 2013. The planning portion of the program was not developed and these funds would facilitate the completion of that planning. Planning includes a number of community-based informational meetings.

Program Supervisor Shai Hoffman said that the previous grant had funded information gathering and asset mapping to determine community resources and services and comparing them to crime statistics.

Associate Director McCambridge, in response to a question by Ms. Hora, said that spending on food for federally funded programs is tightly restricted, but for state grants, there are no guidelines. The Authority does have internal guidelines, though. One exception would be if the program involves youth participants; then funds can be easily used to provide food.

Deputy Counsel O'Brien said that certain conditions must be met in order for food to be provided.

Ms. Rudolph requested that any findings or information produced during the previous grant be made available.

Mr. Hoffman said that some information gathering has been completed, but some was still on-going. Approximately \$140,000 was spent on this project in its first year, mostly for personnel. With regard to findings, nothing is final yet. After the informational meetings, the data will be synthesized to develop a plan as to how to proceed.

Ms. Rudolph said that if the asset mapping data is finished, that should be shared.

Director Cutrone, in response to a question by Ms. Taylor, called on audience member and Operation Ceasefire Director Candice Kane.

Director Kane said that this discussion is really about two separate projects. She said that she is always happy to bring more resources to the table. It would be great to have the opportunity to do more asset mapping. Ceasefire is just a piece of what needs to happen in a community. What is needed is a much more comprehensive approach that incorporates the work of all of the community-based agencies. More work needs to be done with re-entry to build out something that will generate a much larger change in the neighborhoods. It doesn't do much good to bring violence levels down if other things don't happen; if there isn't economic development, if children don't feel comfortable playing in parks. It needs to be part of something larger. It happens that Ceasefire is not active in any of these three areas that are part of the assessment, but Ceasefire would definitely engage in conversations with those people.

Ms. Sanchez-Bass said that Adler has a holistic approach and that is their whole mission.

Ms. Jacobs said that the previous grant plus the new one would combine to give the program about \$260,000. There is an opportunity to learn from this process. If we consider the concepts of collaborating in a neighborhood or community, reviewing data, asset mapping, system mapping – this is a potential model. It is reasonable to hope that there will be concrete materials, lessons learned, and findings that can be learned from to see how this model could be replicated in other areas.

Ms. Taylor said that the reality is that the Illinois Department of Corrections (IDOC) wants to apply for a planning grant on the federal level to target seven communities. This is exactly what the planning process would entail.

Associate Director McCambridge, in response to a question by Ms. Hora, said that Fund 318 is a fund that the Authority inherited from the IVPA and staff is working to develop internal documents called Attachment A's to provide a clear picture of fund spending and funds remaining for this and other programs.

Director Cutrone, in response to a question by Chairman Ellis, said that the point of this funding would be to produce the results demanded by the Budget Committee.

Ms. Rudolph said that if the program will be continued with additional funds, it would be nice to know what happened in the previous grant, and if there are not definitive results, then at least say that things such as asset mapping have been achieved, but these funds will work toward achieving the next finding.

Motion: Ms. Taylor moved to approve the designation of \$118,064 in Special Projects SFY14 funds to the QCDC to support the CVPC. The motion was seconded by Ms. Hora and it passed by unanimous voice vote, with an abstention by Ms. Janowitz.

Chicago Area Project

Associate Director McCambridge said that this is also a continuation of a program previously funded by the IVPA. Chicago Area Project (CAP) serves as the implementing agency for Major Adams Community Committee's (MACC) Near West Side Youth Initiative. MACC is a local, grassroots organization targeting youth involved with gangs, youth crime and community violence in the Near West Town community. This is an after-school program for youths aged 13-17 and diversion services for 10 youths age 18-25. Services for school-age youth focus on academic enrichment, sports and recreation, cultural enhancement and civic engagement for at risk youth. Services for diversion youth include coaching on life skills, counseling relative to school and career choices and job readiness training/employment. Staff requests that \$60,803 in SFY14 Special Projects be designated to the CAP to support this program. Associate Director McCambridge described the program's budget line item costs. The CAP would sub-contract with the MACC.

Mr. Hoffman, in response to a question by Ms. Egan, said that the Egan Center at DePaul University is conducting an evaluation of the MACC

Motion: Ms. Hora moved to approve the designation of \$60,803 in Special Projects SFY14 funds to the CAP to support the MACC. The motion was seconded by Ms. Rudolph and it passed by unanimous voice vote.

Ceasefire

Associate Director McCambridge said that the mission of Ceasefire Illinois, a unit at the University of Illinois at Chicago School of Public Health, is to: a) work with community and government partners to reduce violence in all forms; and b) help design interventions required to better define what should be included in a community or city anti-violence plan. Ceasefire's plan revolves around violence interrupters and outreach workers. Each Violence Interrupter will interact one-on-one with participants for 25 to 37.5 hours per week. Each Outreach Worker, while also playing a role in conflict mediations, will carry

a minimum caseload of 15 highest-risk individuals. The Outreach Workers' primary focus will be to reduce their client's risk for violence by motivating them onto a more positive path. Associate Director McCambridge described the program's budget line item costs. She described the individual implementing agencies that would receive funds under this designation.

Director Kane, in response to a question by Ms. Hora, said that almost all of the funds will support personnel. There is a requirement that each neighborhood have a team of at least five people (four outreach workers and one lead manager). The violence interrupters are contractual employees of Ceasefire and they have full benefits packages. Violence interrupters earn between \$30,000 and \$32,000 per year.

Director Kane, in response to a question by Ms. Jacobs, said that training starts with hands-on training such as role-playing and building scenarios. Ceasefire is a public health approach to violence, so it treats violence as a learned behavior. The first thing is to orient them to the model and give them some grounding in the theory that drives the model. Training includes light touches on cognitive restructuring and a heavy touch on identification of the very high-risk population. Conflict resolution and mediation are big components of Ceasefire's work. So are appropriate use of referrals and community engagement. There is 40-hour training for program managers and supervisors. Many individuals hired by Ceasefire have never held jobs before, so there are additional training considerations such as basic life skills training.

Director Cutrone, in response to a question by Ms. Taylor, said that the previous evaluation had been done by Northwestern University.

Director Kane thanked the IDOC for its leadership in this endeavor. The program's previous grant from the IVPA supported an evaluation component. There is no support here for Ceasefire's in-house evaluation unit. All of the program's sites report extensive data. A major evaluation was recently completed by Northwestern University. The idea is to develop a model that is very specific and also transferable and replicable. This has been a national and international model made possible by the leadership taken in Illinois. This work adds value to the work of law enforcement.

Director Kane, in response to a question by Ms. Sanchez-Bass, said that Ceasefire has worked with several partners in Rockford and the current partner was no longer interested in being a participant. A call for partners has been issued. Ceasefire wants to identify a partner that is committed to the issue and has the capacity to manage a program like this.

Motion: Ms. Hora moved to approve the designation of \$4,500,000 in General Revenue SFY14 funds to Ceasefire. The motion was seconded by Ms. Taylor and it passed by unanimous voice vote, with an abstention by Ms. Jacobs.

Old Business

None.

New Business

None.

Adjourn

Motion: Ms. Hora moved to adjourn the meeting. Ms. Rudolph seconded the motion and it passed by unanimous voice vote. The meeting was adjourned at 2:06 p.m.