

ILLINOIS
CRIMINAL JUSTICE
INFORMATION
AUTHORITY



120 South Riverside Plaza
Chicago, Illinois 60606-3997
Phone: (312) 793-8550
Fax: (312) 793-8422
TDD: (312) 793-4170
<http://www.icjia.state.il.us>

Budget Committee

Eugene E. Murphy, Jr.
Chair

Hon. Richard A. Devine
Vice Chair

David P. Bradford

Barbara L. Engel

Hon. Maureen Josh

Thomas J. Jurkanin

Hon. Lisa Madigan

Larry G. Trent

**Illinois Criminal Justice
Information Authority**

Sheldon Sorosky
Chair

Hon. Richard A. Devine
Vice Chair

Lori G. Levin
Executive Director

Meeting Notice

Budget Committee

Monday, October 24, 2005 – 10:00 a.m.
Illinois Criminal Justice Information Authority
120 South Riverside Plaza
Chicago, IL 60606

Agenda

- > Call to Order and Roll Call

- 1. Approval of the Minutes of the September 7, 2005 Budget Committee Meeting
- 2. Approval of the FFY03 Anti-Drug Abuse Act Plan Adjustment #8
- 3. Approval of the FFY02 Violence Against Women Act Plan Adjustment #6

- > Old Business
- > New Business
- > Adjourn
- > Legislation and Regulation meeting to follow immediately after adjournment of Budget Committee meeting.

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 120 South Riverside Plaza, Chicago, Illinois 60606-3997 (telephone 312/793-8550). TDD services are available at 312-793-4170.



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

MINUTES

**Illinois Criminal Justice Information Authority
Budget Committee Meeting**

Wednesday, September 07, 2005
10 a.m.

Illinois Criminal Justice Information Authority
120 South Riverside Plaza
Chicago, Illinois

Call to Order and Roll Call

The Budget Committee of the Illinois Criminal Justice Information Authority met on September 7, 2005, at the Authority's offices, 120 South Riverside Plaza, Chicago, Illinois. Budget Committee Chairman Eugene E. Murphy, Jr., called the meeting to order at 10:12 a.m. Other Authority members, Budget Committee members, and designees in attendance were: Chief Bradford, John Morales for Clerk Brown (via teleconference), Ellen Scrivner for Superintendent Cline (via teleconference), Sheriff Dawson (via teleconference), Bridget Healy Ryan for State's Attorney Devine, Barbara Engel, Director Goetten (via teleconference), Clerk Josh (via teleconference), Richard Schwind for Attorney General Madigan, Tom Dart for Sheriff Sheahan (via teleconference), Authority Chairman Sorosky, Daniel J. Coughlin for President Stroger (via teleconference), and Lt. Col. Bouche for Director Trent (via teleconference). Also in attendance were Executive Director Lori G. Levin, Associate Director Mary L. Milano, Associate Director Ted Miller, other Authority staff members, Barrington Hills Police Chief Frederick J. Clauser, and Linda Leuhring of the Rolling Meadows Police Department.

Approval of the Minutes of the June 20, 2005 Meeting

Ms. Healy Ryan moved to approve the minutes of the June 20, 2005 Budget Committee meeting. The motion was seconded by Chief Bradford and passed by unanimous voice vote.

Executive Director's Comments

Director Levin noted that staff has begun the planning process for the anticipated Justice Assistance Grants award from the Office of Justice Programs in addition to ongoing victims' services planning. Chairman Sorosky plans to appoint Clerk Josh to chair the ad-hoc committee on victims' services. Information regarding the planning for these programs will be distributed at the September 9, 2005 Authority Regular Meeting.

Approval of the FFY97 through FFY04 Anti-Drug Abuse Act (ADAA) Plan Adjustments

Dr. Milano, referring to the memo under Tab 2 dated September 1, 2005, said that the chart on Page 1 of the memo describes FFY97 through FFY02 lapsing funds returning to the Authority. These funds can only be re-programmed for Criminal History Records Improvement (CHRI) projects at this time. Dr. Milano noted that staff's request for permission to continue to make awards of returning FFY97 – FFY02 funds to police departments for CHRI-related equipment, as stated in the memo, was not intended to exclude state agencies from eligibility for those funds.

Col. Bouche said that if the Authority continues to use these funds for LiveScan equipment for local police departments, then the Illinois State Police (ISP) would not request any of those funds. Dr. Milano confirmed that such are the Authority's plans. Dr. Milano also commended Authority staff member Jill Davis, with assistance from staff members Terry Dugan and Marilyn Mazewski, for her work on LiveScan grants to local police departments.

Dr. Milano called on Authority staff member Patricia Betzen to explain the balance of the contents of the memo:

Lapsing / Returning Funds

Ms. Betzen said that the chart on Page 1 of the memo describes FFY97 through FFY02 lapsing funds returning to the Authority. At this time, these funds can only be used for Criminal History Record Improvement (CHRI) projects. The deadline for use of FFY97 through FFY01 CHRI funds has been extended to March 31, 2006. The deadline for use of FFY02 CHRI funds has been extended to September 30, 2006. Staff requests permission, as has been granted in the past, to continue to make awards of returning FFY97 through FFY02 funds to police departments for CHRI-related equipment, as these funds can only be used for CHRI purposes at this point, and report back to the Budget Committee at a future meeting as to which agencies received funding.

Ms. Betzen called attention to the table on Page 2 of the memo describing \$429,783 in FFY03 non-CHRI funds that are returning to the Authority. Staff recommends that these funds be rescinded from their respective designations and then be added to the other unallocated non-CHRI FFY03 funds.

Ms. Betzen called attention to the table on Page 3 of the memo describing \$20,964 in FFY04 non-CHRI funds that are returning to the Authority. Staff recommends that these funds be rescinded from their respective designations and then be added to the other unallocated non-CHRI FFY04 funds and be made available for future programming.

Recommended Designations

Specialized Training - Sex Offender Management Training: Ms. Betzen said that staff recommends designating \$60,000 in FFY03 funds to the Illinois Department of Corrections (IDOC) for sex offender management training.

The State of Illinois has taken a significant step forward in the management and treatment of sex offenders through the Illinois Attorney General's Office's Sex Offender Management Board (SOMB). The SOMB was created to advise and oversee the treatment and management of sex offenders by setting the standards of practice and requirements of certification for practitioners who monitor and treat this very difficult population of offenders.

In keeping with the SOMB standards, the IDOC has initiated an aggressive program consistent with the direction established by the SOMB. This program will assess the skills of existing sex offender staff and augment and develop new skills that are consistent with the newest treatment protocols. At the same time this training will ensure consistency of treatment within the agency's continuum of treatment services and establish consistent definitions and diagnostic terminology.

To achieve these goals the IDOC is requesting grant funding of \$60,000 to provide comprehensive training on the treatment and management of sex offenders to a multidisciplinary group of IDOC treatment and parole staff and mental health professionals. Additionally, this grant will fund the participation of 18 staff in the three-day conference provided by the Association for Treatment of Sexual Offenders (ATSA). The conference was originally to be held in New Orleans, Louisiana in November of 2005, but due to recent events, it will likely be held elsewhere and at a different time.

Correctional Initiatives - Corrections Hostage/Crisis Training: Ms. Betzen said that staff recommends designating \$3,200 in FFY03 funds to the IDOC to cover the costs of sending a team of four people (district training coordinators) to a "Corrections/Law Enforcement Hostage/Crisis Negotiators Conference" sponsored by the FBI and the

Texas Association of Hostage Negotiators. The conference is being offered between November 7, 2005 and November 11, 2005. \$800 per person would cover all costs.

Innovative Jail-based Initiatives - Jail-based Mental Health Services: Ms. Betzen said that staff recommends designating the \$500,000 in FFY03 funds previously set aside for Jail-based Mental Health Services to the Illinois Department of Human Services for jail-based mental health care assessment and services. Originally, \$500,000 in FFY01 funds was set aside for this project, but since funding recommendations were not made before the end of FFY01 fund availability, the set-aside amount was transferred to FFY03 at the November 12, 2003 Budget Committee meeting.

Among the most critical needs of adult offenders in jails are thorough assessments and the provision of mental health and substance abuse services. The expansion of the jail data link, which provides the ability to cross match the daily roster of detainees and the most recent roster of client service reporting in the State Community Reporting System to produce a positive cross match of detainees in jail who have received documented services by Illinois Department of Mental Health (DMH) grant agents, is a priority forensic initiative. The implementation of such programming is an important first step toward fostering the development of community-based services and linkages to existing services while maximizing the opportunity to intervene with offenders

Director Levin, in response to a question by Ms. Engel, said that the Cook County Jail gets downloads from the DMH providing information regarding diagnosis of mental illnesses and prescribed medication for new inmates. This has helped the Cook County Jail develop its mental health court because they have the necessary background information on mentally ill inmates. Most of these funds for jail-based mental health services are going to support the data link to provide this service to counties other than Cook. However, funds for the data link will not be provided to local entities that have no local access to mental health services. In reality, some of the state's largest mental health "hospitals" are the county jails.

Ms. Engel voiced concern that the Authority continually funds assessments, but without adequate follow-up services. We are getting better at figuring out who, exactly, is entering the jails and what their various problems are, but we are falling short in getting them what they need.

Director Levin said that newer staff members at the DMH have been focusing on these issues and progress is being made. If this program is successful, our hope is to expand it to statewide.

Director Levin, in response to a question by Ms. Engel, said that the data link can now provide information as to who has received mental health services and/or medication

prior to entering the criminal justice system due to amendments to doctor-patient confidentiality laws.

Ms. Betzen resumed her explanation of the recommended designations:

Educational Programs - Child Lures Prevention School Program: Staff recommends designating \$31,878 in FFY03 funds to the ISP for the purchase of 138 Child Lures School Program kits to assist the Illinois State Board of Education in implementing a pilot program within 300 schools on a statewide basis.

The Child Lures prevention program addresses the variety of the lures sex offenders use to secure victims. Since its creation in 1985, the Child Lures program has expanded to include sections on Internet crime, date rape, drug resistance, bullying, and harassment prevention. This safety program is used in over 1,000 school systems nationwide and is endorsed by the National Association of Elementary School Principals and the National Association of Secondary School Principals.

This program will target children the aged nine through twelve in the fourth, fifth, and sixth grades. At least one school per county will be selected to participate in this program. The program would be implemented within the 2005/2006 school year.

Risk Assessment - Improving Juvenile Risk Assessment: Staff recommends increasing the existing designation to the Administrative Offices of the Illinois Courts by \$70,000 to \$193,125. The original designation of \$123,125 was made at the May 10, 2005 Budget Committee meeting for the purpose of improving juvenile risk assessment. The designation increase would allow the program to continue for 15 more months toward its 48-month funding limit.

Ms. Engel requested clarification regarding the focus of the Child Lures program. Does it focus on in-home and family abuses or does it focus more on strangers? She said that the preponderance of child abuse cases involves persons familiar to the child victims. If this program focuses mainly on strangers, then perhaps it doesn't address the most critical issues.

Director Levin said that this multi-agency initiative is from the governor's office.

Ms. Engel requested sample program materials to review, if available. She suggested that the Budget Committee examine the program more closely before designating funds to it.

Chairman Murphy said that additional information would be provided at the September 9, 2005 Authority Regular Meeting.

Chief Bradford noted that part of the \$60,000 IDOC grant to provide comprehensive training on the treatment and management of sex offenders would be for sending 18 IDOC staff members to the ATSA conference in New Orleans, but that training seminar might now be cancelled. If it is not cancelled, but moved to another location, the overall costs might be subject to an increase, he said. Dr. Milano said that the training has not been cancelled, but the Authority would be able to send those staff members to the training seminar wherever it is eventually held, but if it were cancelled, the Authority would simply take the funds back.

Chairman Murphy called for a motion to approve recommendations described in the memo under Tab 2. Per Chairman Murphy's instruction, Ms. Engel moved to exclude the recommendation to fund the Child Lures program from the motion to approve the entire contents of Tab 2 with the caveat that, subsequent to the provision of more information about the program, the Authority board can vote on the funding at its September 9, 2005 Regular Meeting. Clerk Josh seconded the motion.

Chief Bradford said that there is a similar, if not the same, program in the Glen Carbon School District. If it is, in fact, the same program, it is very comprehensive and it provides for parental involvement. The program goes beyond "stranger danger" and addresses the fact that children are more likely to be abused by someone with whom they are familiar, he said. Ms. Engel said that she is not assuming that Child Lures is a bad program, but we need to be sure that if we fund the program, that it is an effective program. Dr. Milano added that the program is well established at the national level.

Chairman Murphy clarified the procedural record thus far: There is a motion and a second regarding the recommendations in the memo under Tab 2 to table the Child Lures recommendation until further information can be provided. Chairman Murphy instructed Dr. Milano to conduct a roll call vote. At this point, Authority staff member Jennifer Vesely provided Ms. Engel and Dr. Milano with printouts from the Child Lures website describing the details of the program.

Dr. Milano summarized the contents of the handouts, which included, specifically, these answers to frequently asked questions about the Child Lures program:

- Children learn life skills to protect them from sexual predators, abduction, Internet crime, drugs, and school violence.
- The program has been evaluated in accordance with federal guidelines and has been found to be very effective.
- The program has operated since 1985.
- The program is based on interviews with convicted sexual predators and abductors to uncover their diverse and creative lures.
- The program includes drug resistance efforts.

- The program highlights incest and emphasizes the illegality of adults, including family members, crossing the line from affection to sexual abuse.
- Children are assured of their legal rights to refuse advances from any adult or authority figure, including parents.
- While 50 percent of child abuse cases are incestual in nature, the vast majority of children live in homes free from abuse.
- The program attempts to balance children's innocence while providing critical information about incest and sexual abuse.
- The program attempts to reduce the incidence of teen pregnancy.
- The program is age-specific.
- Physical education teachers, school nurses, guidance counselors, classroom teachers, and resource officers generally teach the program.
- The program is approximately one and a half hours long, but many schools choose to use a two-week timetable for its presentation.
- Parents are often involved at informational meetings where parents can watch videos, review lesson plans, and raise questions.
- The program provides parents and caregivers the tools to reinforce prevention strategies at home.

Having been enlightened by the newly presented information regarding the Child Lures program, Ms. Engel withdrew her objection to the inclusion of the Child Lures program in the motion to approve all of the recommendations in the memo under Tab 2.

Chairman Murphy struck from the record the motion to exclude the recommendation to fund the Child Lures program from the motion to approve the recommendations made in the memo under Tab 2. He also suggested that staff include more background information, especially regarding recommendations for funding new programs, in future meeting material packages.

Ms. Healy Ryan moved to approve the recommended ADAA FFY97 through FFY04 plan adjustments, including the recommendation to designate \$31,878 in FFY03 funds to the ISP to fund the Child Lures program. The motion was seconded by Director Goetten and approved by unanimous voice vote.

FFY96 Violent Offender Incarceration / Truth In Sentencing (VOI/TIS) Act Plan Adjustment Report

Chairman Murphy called attention to the memo under Tab 3 dated September 1, 2005 describing recent adjustments to the VOI/TIS plan. He indicated that the memo was provided for informational purposes only and that no action was necessary. There was no discussion of the VOI/TIS Plan Adjustment report. No action was taken.

Proposed Fee Increase for the Criminal Justice Information Systems Trust Fund

Associate Director and Chief Financial Officer Ted Miller delivered a PowerPoint presentation detailing the rationale for requesting an increase in the users fees of the state's Criminal Justice Information Systems. Mr. Miller's presentation showed that:

1. The users' fee trust fund has run a cumulative deficit of \$1.8 million for SFY02 through SFY05. The balance of the deficit has been spent on system upgrades, with the funds coming from accumulated balances prior to SFY02.
2. The funds cash balance has decreased from \$3.5 million in SFY01 to a projected \$227,000 in SFY07. Much of the funds were spent on personnel and systems expansion.
3. During the last year, Governor Blagojevich announced that the State of Illinois would have one state system for all state-sponsored police agencies. The proposed convergence was presented to the Users Advisory Board in the fall of SFY04. The board decided that it would be in their best interest to take control of their own system and they formed their own agency, the Illinois Public Safety Network (IPSAN).
4. In July of SFY05, the Authority received notification that the governor's office agreed in principle with the IPSAN board for a legislative transfer of the assets and operations of the users systems to IPSAN. The expected legislation is to be introduced and voted on during the fall 2005 veto session. The Authority has developed a transition team and is managing these systems to ensure the systems will remain viable whether the systems are transferred to IPSAN or remain within the Authority.
5. The cash balance that had been built up to update the system is now severely depleted. The cumulative deficit loss over the last four years is \$1.8 million. The fund will run out of cash in SFY07 unless the rates are increased. The transition costs would put further stress on a deficit situation. The proposed increase would be in two phases; a 10 percent increase in December 2005 and a 20 percent increase in June 2006. This would provide for the costs of transition and produce a balanced budget for SFY07. The initial 10 percent rate increase was proposed at an April 2005 meeting with the users for the June 2005 billing. This was deferred at the users request. The first increase would bring the revenue total to \$1,980,000 for SFY06 and the second increase would bring the revenue total to \$2,374,000 for SFY07. The last increase would balance the budget.

Mr. Miller said that these rate increases were needed to produce a balanced budget to ensure the future viability of the systems. However, any rate increase approved by the Budget Committee might be nullified if the state legislature, during its fall 2005 veto session, allows the systems to transfer to IPSAN.

Director Goetten announced that he had to exit the meeting and that he would vote against the rate increase, should it come to a vote, because he was not able to review the details of the financial information presented by Mr. Miller and he did not hear Mr. Miller's presentation clearly via the teleconference apparatus.

Chairman Murphy, in response to a question by Director Goetten, affirmed that the Criminal Justice Information Systems Trust Fund is the one that the governor took money from to supplement the general fund.

Mr. Morales said that the fund cannot run continually at a deficit. The Cook County Circuit Court Clerk's Office has been successful in recent years in getting increases from the state legislature in special purpose funds that affect the clerk's office. Specific recent examples of approved increases would include Senate Bills #1443 and #1444. Mr. Morales posed the following questions: Is there a strategy for sponsorship? Have the rates been established so as to cover the projected deficit? Is the proposed increase enough to balance the budget and then move forward from that point? He suggested planning at least three to five years ahead to cover any potential cost increases. Mr. Morales said that he strongly encourages the parties involved to secure strong sponsorship for this proposal in the legislature.

Mr. Miller said that the new plan would cover costs through SFY07, if the Authority retains stewardship of the fund. The rate structure needs to be considered, he said. It does not make much sense to restructure the rate schedule if there is pending legislation, which is expected to pass during the veto session, which might nullify any decisions made by the Authority. However, we do need to make sure that we are covered for SFY06 and SFY07 before we try to solve other problems. We must wait until the end of the veto session, at which time a new approach might be necessary.

Sheriff Dawson said that, at face value, the governor's taking of funds from the trust and then demanding that the users' fees increase is ridiculous. He said that he was opposed to any increase during this state fiscal year. It would not be fair to demand a fee increase mid-fiscal year.

Mr. Miller said that the Authority needs a resolution now so that we can prepare a budget in anticipation of the veto session.

Chief Bradford said that many different interests and stakeholders have batted around this issue for some time. Regarding the statement in the memo under Tab 4 dated September 1, 2005; "...before the systems are transferred, the governor's office has requested that the Authority operate in a fiscally responsible manner," Chief Bradford said that nobody should have any reason to question the fiscal responsibility of the Authority. Director Levin, Mr. Miller, and the Authority staff should be commended for their efforts. One of the key issues here is the anticipated passage of the pending legislation at the upcoming veto session. The Authority's action regarding the rate increase might be premature with regard to the veto session; however, we need to keep in mind the concerns that Authority staff has pertaining to the time frame that they must deal with as they assemble these cost projections. Considering all of these issues, it might be in the best interests of the Authority and the users groups to postpone the rate increase until there is a clear determination as to who will be entrusted with the stewardship of the trust fund. However, the users groups need to understand that if we do not adopt the proposed plan of a 10 percent increase now and a 20 percent increase later, at some point there will have to be a 30 percent increase.

Mr. Miller said that, barring an extreme shock to the system, such as a massive breakdown of base stations, the systems should continue to operate without the more immediate 10 percent increase at least until the next billing in June 2006, assuming that the full 30 percent increase would go into effect then.

Mr. Miller, in response to a question by Mr. Morales, said that the custodianship of the trust fund would transfer to the IPSAN board if the pending legislation passes.

Ms. Scrivner said that she supported the idea of tabling the issue until after the legislature's fall veto session. She then exited the meeting.

Chairman Murphy said that he does not want to re-start this process again in June because by then it will be too late.

Chief Bradford said that he would prefer to table this issue until the veto session is over. However, there needs to be an understanding that if the custodianship of the trust fund remains with the Authority, then the users groups should expect a minimum of a 30 percent increase in the June 2006 billing. If the custodianship is transferred, then the point becomes moot.

Barrington Hills Police Chief Frederick J. Clauser said that in previous meetings that representatives of the users groups had with Director Levin and Mr. Miller, there was concurrence that some yet-to-be-determined rate increase was appropriate. The primary concern from the users' perspective is that the users avoid a mid-fiscal year increase. Many localities operate on a different fiscal year (a May 1 system) than the state does.

With the 10 percent / 20 percent split, the municipalities would get hit with two billings; one mid-fiscal year and another at the tail end of the fiscal year. Many municipalities determine their annual budgets in December. Once those budgets are set, it is very difficult to make adjustments. For that reason, if we adopt a 30 percent rate increase for the June 2006 billing, the users must be notified immediately that a rate hike will take effect on July 1, 2006 so that they can plan accordingly within the next 60 days. When fee increases are added to other increasing operating costs, especially fuel costs, it is critical that the users have as much time as possible to make appropriate plans with whatever their funding sources may be. Also, we have prepared, utilizing previous budget figures provided by the Authority, a viable post-privatization 3-year projection that was accepted by representatives of the governor's office.

In response to a question by Chairman Murphy, Chief Clauser said that the critical thing, whether a 10 percent / 20 percent split increase is approved or if a delayed 30 percent increase is approved, is that the users know now so that they can plan their finances accordingly. Any increase, whether it is 10 percent or 30 percent, that is scheduled for December is problematic because it falls mid-fiscal year for most of the users and since the budgets have already been set, it would be very difficult secure the additional funding. However, if the users know that a fee increase will take effect next year, they can address that in December when most of them finalize their budgets.

Authority Chairman Sorosky suggested that the Authority vote today on the proposal to increase the users fees by 30 percent on June 1, 2006 if the custodianship of the trust fund is not transferred to IPSAN by the legislature. To balance fairness with fiscal responsibility, the Authority should take some sort of action today instead of simply tabling the issue until after the legislature's fall veto session.

Chairman Murphy said that approval today of a 30 percent increase effective June 2006 would give the users ample notice regarding their planning processes for next year's budgets.

Chief Clauser said that such a plan would be what the users are basically asking for. The issue of immediate increased assessment draws complaints from virtually all users. Authority Chairman Sorosky's suggestion is in keeping with the users' original plans, Chief Clause said. It avoids a mid-fiscal year surprise.

Director Levin said that when she met with the users representatives in April 2005, one of the concerns that they raised was that they would not have enough time to implement a 10 percent increase in December. She added that many county sheriffs are on yet another fiscal calendar altogether. Therefore, there is almost no optimum time to implement a fee increase.

Chief Clauser said that the majority of the users are municipalities and many of the sheriffs have been involved in the planning discussions and they all agree that the primary issue here is ample notice.

Authority Chairman Sorosky said that if the Authority members vote on the 30 percent increase today, to go into effect June 1, 2006 or July 1, 2006 and the stewardship of the trust fund is transferred to IPSAN between now and June 2006, then the vote is moot.

Chief Bradford said that the 30 percent increase is unavoidable, if the goal is to balance the fund's budget by SFY07, no matter who is in control of the trust fund.

Director Levin said that it is important that everyone understands that if the stewardship of the trust fund transfers to IPSAN, then the rate increase would be cancelled because it may turn out that the Authority retains oversight of the fund in June 2006 and the actual transfer might occur later in the year.

Chairman Murphy said that if the transfer occurs by July 1, 2006, the issue is moot. However, the question remains; what do we do procedurally if the transfer occurs August 1, September 1, or October 1, for example, and the rate increase goes into effect, but only for a few months?

Chief Clauser said that, per conversations with the governor's office, should the legislature approve this proposal, the ownership of the system would transfer to IPSAN immediately upon the governor's signature. At that point, the physical assets of the system will transfer to the IPSAN governing board. Also at that point, the responsibility for financing the system will transfer to the IPSAN governing board.

In response to Authority Chairman Sorosky's question regarding what would happen if, by mere happenstance, the legislature voted to make the transfer effective January 1, 2007, Chief Clauser said that there is a large interest group that has already been holding considerable discussions with legislators, so there is a general awareness of the calendar-related issues.

Chairman Murphy said that, aside from the interest group standpoint, it is a very real possibility that the dates of the transfer of the responsibility for the system might not coincide with the date of the rate increase. We must provide for that potential. The Authority will retain responsibility for the system until the transference. What the users need to understand is that if the Authority has the responsibility for the system, the rate increase will go into effect on a given day and if the responsibility is then moved to a different board at a later time, it will be the users' responsibility to deal with that board regarding the rates for the use of the system.

Chief Clauser said that after the transference, the users would definitely be dealing with the IPSAN board regarding rates and rate hike scheduling. In discussions with Director Levin and Mr. Miller on August 11, 2005, it was determined that the system would operate viably, without degradation of services, at the current rate of fund depletion, through SFY07. From the users' viewpoint, with the creation of IPSAN, there would not really be a crisis until SFY07. The Authority has no desire to completely deplete the trust fund all the way to zero. Given that there are adequate funds today to operate the system through SFY07, the prospect of rushing through a significant increase caused great concern among the users. The original discussion generated a compromise; an immediate increase is unacceptable and the users would rather structure the increase so that right now in September they can say that on July 1, 2006, we are looking at a 30 percent user fee increase. The users were comfortable with that arrangement, regardless of what entity bears responsibility for the system.

Chairman Murphy said that the key is to avoid creating a crisis situation. We want to avoid putting ourselves in a bad position, whether we maintain responsibility for the system or not, because then we just create problems for somebody else.

Ms. Healy Ryan said that the Authority has been put in a difficult situation and that, fundamentally, everybody here supports the users' position. She noted that we should be wary of any unforeseen difficulties in the transference of the systems or the system's assets.

Chief Clauser said that a transition budget and plan have been created. After considerable discussion between the users and the governor's office, the governor's office now supports both the concept of the privatization of the systems and the transition plans.

Mr. Morales said that he would vote in support a 30 percent rate increase effective June 1, 2006. Mr. Morales then exited the meeting.

Chairman Murphy, in response to a question by Col. Bouche, said that both the Authority and the users want to see the current system service level maintained regardless of what entity is responsible for the system's operation. At this point, there are no guarantees that responsibility for the system will change hands. Therefore, we must treat this situation as if the Authority will maintain responsibility for fiscally responsible oversight of the system and trust fund indefinitely. Chairman Murphy said that until and unless the responsibility for the system is transferred, his recommendation is for a 30 percent increase effective July 1, 2006. This would give municipalities adequate lead-time to work the increase into their budgets. Some of the sheriff's departments might have less time and in those cases the Authority would assist them with any information that they might need with respect to their budgetary concerns. In the event that responsibility for the system and the trust fund changes hands, then this resolution is moot. If there the

transfer of responsibility occurs after July 1, 2006, we can, closer to that time, discuss pro rata issues, transitional issues, or whatever issues that are at this time unforeseen with respect to cost relating to transfer time.

Clerk Josh expressed her support for Chief Bradford's position that any decision be postponed until after the state legislature's fall veto session, and, therefore, her vote on the proposed rate increase would be "no." Clerk Josh then exited the meeting.

Director Levin, in response to a question by Ms. Healy Ryan, said that staff is in the process of drafting a transition plan. Staff has determined that the entire systems transition would take about nine months, but various other factors might mean that the Authority would retain custody of the system's physical assets for up to a year.

Linda Leuhring of the Rolling Meadows Police Department said that the plan to invoke a 30 percent rate increase by July 1, 2006 is a move in the right direction. If there were a delay in IPSAN's assumption of responsibility for the system until after the rate hike takes effect, IPSAN would be more than capable of reconciling the rate hike with the users. IPSAN's proposed budget includes significant decreases in operating costs and IPSAN would work its rates out accordingly with the users. The users are not opposed to the proposed rate increase if the Authority is still in control of the system in June 2006. There might, at some point, be a recommendation to create a three or six-month pro rata interim step.

Chairman Murphy reiterated that the Authority is in charge of the system until it is not in charge of the system. If the transfer happens at all, it will happen on a specific date. We need to be concerned with what happens between that date and the date of the rate increase.

Chief Clauser said that the proposed compromise is appropriate. The plan for transition is in the works. At that juncture, at least from the Authority's standpoint, this body will have approved funds to assure continued system operation. The transition plan anticipates the creation of the IPSAN executive body.

Authority Chairman Sorosky said that, assuming there is no legislative opposition to the transfer, it is just a matter of determining when the transfer will happen.

Chief Bradford said that the proposal before the board now is appropriate and that most of the municipal police chiefs would support it.

Ms. Leuhring said that most sheriffs are negotiating their budget for the upcoming year now so it is important that they receive immediate notification of any rate increase so that they can work the increase into their budget proposals. We want to avoid users having to

decide whether to reduce the amount of equipment available to first responders due to a rate increase or to reduce funding for another program to ensure that first responders are properly equipped.

Mr. Dart said that banking on specific legislative actions is risky. He noted that we have been discussing ways of acting fiscally responsibly when, in fact, the problem here was created by entities outside of the Authority who were acting irresponsibly by taking funds from the trust. He said that the Cook County budget is facing huge deficits and he is opposed to any fee increases right now. Mr. Dart said that the legislative processes at the state level often end up generating multiple options; there is rarely an all-or-nothing or either/or choice to be made. At any moment, the general assembly or the governor's office could simply decide to fund the system themselves. The Cook County Sheriff's Department is currently presenting its budget proposals to the county board, he said.

Ms. Healy Ryan said that the Cook County board is not likely to vote on a new budget until late February.

Col. Bouche said that if Chief Bradford wanted to delay his motion to table this discussion, then he would like to propose a motion to approve the 30 percent rate increase effective July 1, 2006. This way, agencies can plan for the increase as necessary. If the legislation changes, then we will redirect our discussion appropriately.

Chairman Murphy said that the Authority could meet on fairly short notice. The local agencies need to be able to plan. If things change, we can act accordingly.

Chief Bradford withdrew his proposal to table the discussion of a users fee rate increase for the Criminal Justice Information Systems Trust Fund until after the state legislature's fall veto session.

Authority Chairman Sorosky seconded Col. Bouche's motion to enact a 30 percent rate increase for the users of the Criminal Justice Information Systems Trust Fund effective July 1, 2006.

Chairman Murphy formally proposed an amendment to Col. Bouche's motion. He said that the motion would entail a 30 percent rate increase effective July 1, 2006. In the event that situations change and the responsibility for the program changes and timetables are set with respect to such changes, the Authority will deal with those issues in a timely and expedited fashion. Authority Chairman Sorosky seconded the amendment to Col. Bouche's original motion. The motion, as amended, was approved by a roll call vote as follows:

Name	Vote
Chief Bradford	Yes
Sheriff Dawson	No
Ms. Healy Ryan (for State's Attorney Devine)	Yes
Ms. Engel	Yes
Mr. Schwind (for Attorney General Madigan)	Yes
Budget Committee Chair Murphy	Yes
Mr. Dart (for Sheriff Sheahan)	No
Authority Chair Sorosky	Yes
Mr. Coughlin (for President Stroger)	No
Lt. Col. Bouche (for Director Trent)	Yes
Total	Yes - 7 / No - 3 / Absent* - 11

* Please note that some Authority members and designees who had been present at the beginning of the meeting had exited the meeting prior to the final motion that was the subject of the roll call vote.

Chairman Murphy requested that notice of the fee increase be disseminated to all affected parties immediately. Chief Clauser said that he would immediately notify all users by e-mail. Director Levin said that the Authority would give official notice pending approval at the September 9, 2005 Authority Regular Meeting, as Budget Committee actions are subject to oversight by the Authority board as a whole.

Director Levin said that, assuming legislation is passed authorizing the transfer of responsibility from the Authority to IPSAN, staff would report back to the Budget Committee and the Authority board the effective date of the transfer and other pertinent details. If the effective transfer date is close to the July 1, 2006 rate increase date, we will address related issues at the earliest possible Budget Committee meeting.

Old Business / New Business

None.

Adjourn

Mr. Schwind moved to adjourn the meeting. Ms. Healy Ryan seconded the motion and the meeting was adjourned at 11:45 a.m.



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

MEMORANDUM

TO: Budget Committee Members

FROM: Lori G. Levin

DATE: October 20, 2005

RE: **FFY03 Anti-Drug Abuse Act Plan Adjustment #8**

This memo describes the proposed adjustment to the FFY03 Anti-Drug Abuse Act (ADAA) plan as illustrated in the attached *Attachment A* dated October 24, 2005.

FFY03 DESIGNATION RECOMMENDATION

Improving Operational Effectiveness 501(b)(7)(A)

Local Law Enforcement Officer Safety – Chicago Police Department: Staff recommends designating \$150,000 in FFY03 funds to the Chicago Police Department (CPD) to purchase and install in-car systems for squad cars. The CPD has committed to installing in-car camera systems, including audio capability and infrastructure, in all new cars. CPD is working to identify the most appropriate in-car camera system through a pilot program to begin in November 2005, and install approximately 50 systems by Spring 2006. The estimated cost for 50 systems is \$200,000, which includes \$50,000 cash match by CPD.

Staff will be available at the meeting to answer any questions.

**ANTI-DRUG ABUSE
ACT
FFY03 PLAN
ATTACHMENT A**

**ADAA PURPOSE 501(b)(2)
Multi-Jurisdictional Task Forces**

Program Title: Expanding Multi-Jurisdictional Narcotic Units	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
<u>Project Title: Expanding Multi-Jurisdictional Narcotic Units</u>			
Blackhawk Area Task Force	\$84,141		
Central IL Enforcement Group	\$173,211		
DuPage County MEG	\$182,031		
DuPage County MEG (Expansion) - 21 months	\$69,477		
East Central IL Task Force	\$123,963		
East Central IL Task Force (Expansion) - 21 months	\$2,750		
Joliet MANS	\$174,555		
Kankakee MEG	\$188,413		
Lake County MEG	\$339,011		
Lake County MEG (Expansion) - 21 months	\$76,500		
Southern IL Drug Task Force	\$251,551		
Southern IL Drug Task Force (Expansion) - 21 months	\$145,135		
Multi-County MEG	\$88,974		
Multi-County MEG (Expansion) - 21 months	\$93,471		
North Central Narcotic Task Force	\$174,540		
North Central Narcotic Task Force (Expansion) - 21 months	\$75,180		
Quad-Cities MEG	\$39,869		
Quad-Cities MEG (Expansion) - 21 months	\$253,187		
SLANT Task Force	\$148,874		
South Central Illinois Drug Task Force	\$102,341		
South Central Illinois Drug Task Force (Expansion) - 21 months	\$133,091		
Southeastern Illinois Drug Task Force	\$167,503		
Southeastern Illinois Drug Task Force (Expansion) - 25 months	\$81,618		
Metropolitan Enforcement Group of Southwestern Ill.	\$584,497		
Southern Illinois Enforcement Group	\$178,122		
Zone 3 / LaSalle Task Force	\$73,292		
Zone 3 / LaSalle Task Force (Expansion) 24 months	\$102,754		
Vermilion County MEG	\$179,476		
Vermilion County MEG (Expansion) - 21 months	\$57,603		
West Central IL Task Force	\$165,362		
West Central IL Task Force (Expansion) - 21 months	\$110,597		
Zone 6 Task Force	\$80,132		
Zone 6 Task Force (Expansion) - 21 months	\$75,521		
Program Title: Multi-Jurisdictional Drug Prosecution Program			
<u>Project Title: Multi-Jurisdictional Drug Prosecution Program</u>			
DuPage County State's Attorney's Office	\$195,519		
Kane County State's Attorney's Office	\$179,959		
Lake County State's Attorney's Office	\$256,072		
McHenry County State's Attorney's Office	\$104,242		
Office of the State's Attorneys' Appellate Prosecutor	\$548,801		
St. Clair County State's Attorney's Office	\$132,191		
Will County State's Attorney's Office	\$165,660		
<u>Project Title: Complex Drug Prosecutions</u>			
Cook County State's Attorney's Office	\$1,274,992		

**ADAA PURPOSE 501(b)(4)
Community Crime Prevention**

Program Title: Community Violence Prevention	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
<u>Project Title: CeaseFire</u> Illinois Violence Prevention Authority	\$600,000		
<u>Project Title: Crimes Against Seniors Program</u> Illinois State Police	\$213,113		

**ADAA PURPOSE 501(b)(7)(A)
Improving Operational Effectiveness**

Program Title: Specialized Training			
<u>Project Title: Law Enforcement Training</u> Illinois Law Enforcement Training Standards Board	\$36,050		
<u>Project Title: Judicial Training</u> Administrative Office of the Illinois Courts	\$25,000		
<u>Project Title: Sex Offender Management Training</u> Illinois Department of Corrections	\$60,000		
Program Title: Risk Assessment			
<u>Project Title: Improve Juvenile Risk Assessment</u> Administrative Office of the Illinois Courts - 8 months	\$0		
Program Title: Local Law Enforcement Officer Safety			
<u>Project Title: Local Law Enforcement Officer Safety</u> Chicago Police Department	\$0	\$150,000	\$150,000

**ADAA PURPOSE 501(b)(8)
Drug and Violent Offender Prosecution**

Program Title: Specialized Prosecution Initiatives			
<u>Project Title: Systemic Sentencing Issues Appeals Project</u> Office of the State's Attorney's Appellate Prosecutor - 24 months	\$710,700		

**ADAA PURPOSE 501(b)(10)
Operational Effectiveness of the Court**

Program Title: Specialized Defense Initiatives			
<u>Project Title: Defense Services</u> Office of the State Appellate Defender - 9 months	\$142,000		
Office of the Macon County Public Defender	\$101,250		
Office of the Winnebago County Public Defender - 24 months	\$106,500		
Office of the Kankakee County Public Defender - 24 months	\$97,000		
Office of the Champaign County Public Defender - 24 months	\$89,614		
Office of the Will County Public Defender	\$35,250		
Office of the Lake County Public Defender	\$62,250		
<u>Project Title: Systemic Sentencing Issues Appeals Project</u> Office of the State Appellate Defender	\$236,900		

Program Title:	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
Specialized Defense Training			
<u>Project Title: Statewide Public Defender Training</u> Office of the State Appellate Defender - 9 months	\$30,000		
ADAA PURPOSE 501(b)(11) Post Conviction Correctional Resources			
Correctional Initiatives			
<u>Project Title: Community-Based Residential Treatment for Adults</u> Illinois Department of Corrections - 10 months	\$402,344		
<u>Project Title: Young Offender Re-entry Program</u> Illinois Department of Corrections - 9 months	\$528,680		
<u>Project Title: Community-based Transitional Services for Female Offenders</u> Illinois Department of Corrections - 18 months	\$333,333		
Specialized Corrections Training			
<u>Project Title: Corrections Hostage/Crisis Training</u> Illinois Department of Corrections	\$3,200		
ADAA PURPOSE 501(b)(12) Inmate Skills Development			
Vocational Training Facility Development			
<u>Project Title: Pere Marquette Vocational Facility Development</u> Illinois Department of Corrections	\$18,702		
ADAA PURPOSE 501(b)(15)(B) Information Systems			
Information Systems			
<u>Project Title: Gang Information Exchange Database</u> Chicago Police Department - 24 months	\$1,339,000		
<u>Project Title: Videotaped Confessions and Eyewitness ID Training</u> Illinois State Police	\$333,868		
<u>Project Title: Integrated Justice Initiatives</u> TBD	\$280,363		
Criminal History Records Improvement			
<u>Project Title: Audit Plan</u> Illinois Criminal Justice Information Authority	\$225,000		
<u>Project Title: ISP eAFIS Upgrade</u> Illinois State Police	\$88,325		
<u>Project Title: LiveScan</u> TBD	\$629,222		

**ADAA PURPOSE 501(b)(16)
Innovative Programs**

Program Title: Innovative Jail-based Initiatives

<u>Project Title: Jail-based Mental Health Services</u> Illinois Department of Human Services	\$500,000
--	-----------

**ADAA PURPOSE 501(b)(19)
Evaluation Programs**

Program Title: Evaluation

	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
<u>Project Title: Drug Strategy Impact Evaluation</u> Illinois Criminal Justice Information Authority	\$1,265,000		

**ADAA PURPOSE 501(b)(20)
Alternatives to Detention**

Program Title: Probation Initiatives

<u>Project Title: Juvenile Probation Programs</u> Cook County Juvenile Probation - 6 months	\$0
Rock Island County Probation - 14 months	\$54,075

<u>Project Title: Juvenile Reporting Centers</u> Tazewell County Probation Department - 12 months	\$70,000
First Judicial Circuit	\$105,000

<u>Project Title: Innovative Probation Initiatives</u> Will County - 24 months	\$140,000
Christian County - 4th Judicial Circuit	\$179,145
Tazewell County - 10th Judicial Circuit - 24 months	\$206,000
Lee County - 24 months	\$103,310
Kane County - 24 months	\$100,000
Ford County - 24 months	\$92,400

<u>Project Title: Community-based Transitional Services for Female Offenders</u> Lake County	\$25,069
Madison County	\$0
Cook County Social Services	\$169,728
Cook County Adult Probation	\$205,203

**ADAA PURPOSE 501 (b)(28)
Child Abuse Prevention**

Program Title: Educational Programs

Project Title: Child Lures Prevention School Program

Illinois State Police \$31,878

**ADAA PURPOSE UNALLOCATED
Unallocated Funds**

Unallocated

Undesignated Local CHRI	\$0		
Undesignated State CHRI	\$17,951		
Undesignated Local	\$74,807	\$0	(\$74,807)
Undesignated State	\$259,898	\$184,705	(\$75,193)

**ADAA PURPOSE 99
Administration Funds**

Administration

Administration Funds \$1,248,647

TOTAL \$19,209,953



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

MEMORANDUM

TO: Budget Committee Members
FROM: Lori G. Levin
DATE: October 20, 2005
RE: **FFY02 Violence Against Women Act Plan Adjustment #6**

This memo describes proposed adjustments to the FFY02 Violence Against Women Act (VAWA) plan adjustment as illustrated in the attached *Attachment A* dated October 24, 2005.

DESIGNATION REDUCTIONS

The following table details the lapsing FFY02 funds. These programs lapsed funds at the end of their periods of performance. Staff recommends that these funds be rescinded and added to other undesignated funds.

DESIGNEE	REASON FOR LAPSE/RESCISSION	FFY 2002
Violence Prevention Center - Domestic Violence Multi-Disciplinary Team Response	End of program period	\$4,168
Kankakee County State’s Attorney’s Office – Domestic Violence Multi-Disciplinary Team Response	End of program period	\$5,710

RECOMMENDED DESIGNATION

Domestic Violence and Sexual Assault Prosecution

At a previous budget committee meeting, the Cook County State’s Attorney’s Office (CCSAO) had all of its VAWA domestic violence and sexual assault programs wrapped into one large program. \$18,522 is needed to supplement this large consolidated grant to allow for one of the programs, Total Response to Domestic Violence, to continue until December 15, 2005, when the consolidated grant ends.

Staff recommends using FFY02 lapsing funds in the amount of \$18,522 to supplement the CCSAO consolidated grant to allow all programs to continue until December 15,

2005. Continuation of the entire consolidated grant will be requested at the next budget committee meeting.

Staff will be available at the meeting to answer any questions.

**S.T.O.P. VIOLENCE AGAINST WOMEN
FFY02 PLAN
ATTACHMENT A**

	Law Enforcement	Prosecution	Service Providers	Courts	Discretionary	Total Federal Amount	Required Match
PURPOSE: VICTIM SERVICES							
Program Title: Services for Underserved Areas or Victim Groups							
Illinois Coalition Against Domestic Violence			\$704,092			\$704,092	\$234,697
Illinois Coalition Against Sexual Assault			\$704,093			\$704,093	\$234,698
PURPOSE: SPECIALIZED UNITS							
Program Title: Domestic Violence and Sexual Assault Prosecution							
Cook County State's Attorney's Office		\$521,750			\$3,117	\$524,867	\$174,956
Cook County State's Attorney's Office		\$296,000				\$296,000	\$98,667
Program Title: Domestic Violence Multi-disciplinary Team Response							
Violence Prevention Center					\$81,821	\$81,821	\$27,274
St. Clair County Probation Department				\$46,790		\$46,790	\$15,597
McLean County State's Attorney's Office		\$95,482				\$95,482	\$31,827
McLean County Sheriff's Department	\$136,665					\$136,665	\$45,555
McLean County Court Services				\$65,462		\$65,462	\$21,821
Mid-Central Community Actions Countering Domestic Violence					\$74,189	\$74,189	\$24,730
Bloomington Police Department	\$69,074					\$69,074	\$23,025
St. Clair County State's Attorney's Office		\$194,388				\$194,388	\$64,796
St. Clair County Sheriff's Department	\$266,625					\$266,625	\$88,875
Program Title: Sexual Assault Multi-disciplinary Team Response							
Kankakee County Probation Department				\$60,475		\$60,475	\$20,158
Kankakee County State's Attorney's Office		\$65,868				\$65,868	\$21,956
Kankakee County Coalition Against Sexual Assault					\$118,300	\$118,300	\$39,433

	Law Enforcement	Prosecution	Service Providers	Courts	Discretionary	Total Federal Amount	Required Match
Program Title: Domestic Violence Law Enforcement Chicago Police Department	\$130,000					\$130,000	\$43,333
PURPOSE: VICTIMS SERVICES							
Program Title: Transitional Housing Services							
Phase / Wave					\$17,925	\$17,925	\$5,975
Quanada					\$30,000	\$30,000	\$10,000
Safe Passage					\$9,240	\$9,240	\$3,080
Swan					\$80,800	\$80,800	\$26,933
YWCA of Freeport					\$22,560	\$22,560	\$7,520
Apna Ghar					\$27,080	\$27,080	\$9,027
Crisis Center for South Suburbia					\$20,520	\$20,520	\$6,840
Hamdard Center					\$41,544	\$41,544	\$13,848
Kan-Win					\$42,840	\$42,840	\$14,280
Mutual Ground					\$42,600	\$42,600	\$14,200
Program Title: Services to Female Inmates Illinois Department of Corrections					\$90,000	\$90,000	\$30,000
TOTALS	\$602,364	\$1,173,488	\$1,408,185	\$172,727	\$702,536	\$4,059,300	\$1,353,100
FUNDS REMAINING	\$571,124	\$0	\$0	\$61,970	\$1,556	\$634,650	