

## MINUTES

**REGULAR MEETING  
ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY  
June 4, 2010 at 9:09 am.  
300 West Adams Street, 2<sup>nd</sup> Floor Conference Room  
Chicago, Illinois**

### **Call to Order and Roll Call**

Chairman Larry R. Rogers, Sr., welcomed Board Members and guests to the second quarterly Board Meeting of the Illinois Criminal Justice Information Authority. He then convened the meeting and asked General Counsel Lisa Stephens to call the roll.

In addition to Chairman Rogers, Authority Board members in attendance were:

State's Attorney Anita Alvarez  
Sheriff Thomas Dart  
Director Bradley Demuzio  
Ms. Barbara Engel  
Mr. Felix M. Gonzalez  
Ms. Cynthia Hora  
Clerk Becky Jansen  
Director Jonathon E. Monken  
Mr. Eugene E. Murphy, Jr.  
Director Michael J. Pelletier  
Sheriff Patrick B. Perez  
Director Michael P. Randle  
Mr. John Z. Toscas  
Superintendent Jody P. Weis

### **Approval of Minutes of March 5, 2010 Regular Meeting**

With a quorum in place, Chairman Rogers asked for a motion to adopt the minutes of the March 5, 2010 Authority Board Meeting.

{Mr. John Z. Toscas moved that the minutes of the March 5, 2010 Authority Board Meeting be adopted. Director Bradley Demuzio seconded the motion, which was adopted by unanimous voice vote.}

### **Chairman's Remarks**

Chairman Rogers announced that a resolution recognizing Chicago Police Officer Thomas Eugene Wortham IV, whose life was needlessly taken on May 19, 2010, was being presented for adoption by the Authority Board, and he proceeded to read it into the record:

**WHEREAS**, Chicago Police Officer Thomas Eugene Wortham IV was the devoted son of Carolyn Wortham and retired Chicago Police Sergeant Thomas Eugene Wortham III; and

**WHEREAS**, Thomas was raised in the Chatham neighborhood of Chicago, attending Beverly Hills Preschool and Morgan Park Academy for elementary school, acquiring a passion for science and sports; and

**WHEREAS**, Thomas attended Brother Rice High School, graduating in 2001 and continuing his education at the University of Wisconsin-Whitewater, earning a Bachelor of Arts Degree in Communications; and

**WHEREAS**, Thomas' love for his country and his desire to serve were demonstrated when he joined the Wisconsin Army National Guard while in school, rising to the rank of First Lieutenant and receiving many commendations; and

**WHEREAS**, Thomas remained in the National Guard, fulfilling a lifelong dream of serving in the military and trying to make the world a better place; and

**WHEREAS**, in further service to his fellow citizens, Thomas joined the Chicago Police Department on June 4, 2007, assigned to the Englewood District, and completed honorably and selflessly two tours of duty in Iraq with his platoon in the Wisconsin National Guard; and

**WHEREAS**, Thomas' life was needlessly taken on May 19, 2010 in a robbery attempt while visiting his parents:

**THEREFORE, BE IT RESOLVED** that **THOMAS EUGENE WORTHAM IV** is hereby commended and cited for his valor and outstanding humanitarian contributions to his community, the City of Chicago, and the nation, serving and protecting in the truest sense.

**BE IT FURTHER RESOLVED** that the appreciation of his exemplary deeds by this Authority, its Board and Staff, along with their sympathy, be conveyed to his family, his multitude of friends, and the Chicago Police Department with a formal copy of this Resolution in Memoriam, honoring his dedication and achievement.

This **RESOLUTION HONORING CHICAGO POLICE OFFICER THOMAS EUGENE WORTHAM IV** is hereby **ADOPTED** and **UNANIMOUSLY PROCLAIMED** in open meeting by this Authority on the 4th day of June 2010.

{Mr. Toscas moved that the resolution be adopted. Sheriff Patrick Perez seconded the motion, which was adopted by unanimous voice vote.}

Chairman Rogers added that he knew Officer Wortham's mother and father and that the family was exemplary. He said that the death of their son was not only a tremendous loss for them, but for the Chicago Police Department, the City of Chicago, and the country. Superintendent Jody Weis agreed as he accepted the resolution on behalf of the Department and the Wortham family.

## **Executive Director's Remarks**

Chairman Rogers then asked Executive Director Jack Cutrone for his remarks. Mr. Cutrone began by reporting on the American Recovery and Reinvestment Act (ARRA) funds that the Authority has been administering for about 15 months. He said to date a total of some \$15 million has been awarded, with more to come as programs continue over the next few years. He added that with the ARRA money, 260 jobs were created or retained.

He went on to say that unfortunately one of the awards that was made was actually returned to the Authority because the local jurisdiction's county board could not give the required assurance that the program would continue after the ARRA funding ends, which, he explained was one of the purposes of the Act, not only to stimulate the economy, but also to sustain the programs.

Mr. Cutrone then stated that the only remaining portion of the ARRA moneys that have not been subject to grant applications yet was that portion dedicated to information technology improvement, which only would be to local government units. He said that there were three aspects of that initiative. He explained one was allowing local jurisdictions to use the State Police Illinois Citizen and Law Enforcement Analysis Reporting System (ICLEAR). He added that presented a problem because of the Freedom of Information Act amendment that passed last year, which created some hesitancy on the part of some of the departments to give the state police their information because of fear that if the State Police received a Freedom of Information Act request, they would have to turn over information even as to a sensitive pending investigation. Mr. Cutrone noted that the Authority is in the process of trying to introduce legislation to address that issue.

He mentioned another RFP to be released would be for integrated justice information systems in the amount of \$1.2 million. He said that the Authority is recommending that those funds be most appropriately used with a single grant to a jurisdiction hopefully with matching dollars to create a model integrated justice information system in which there is dialogue between the clerk's office, the state's attorneys, the prosecutors, and the public defenders. He remarked that such a model is the future and that it has been very difficult to implement in Illinois for a number of reasons. Mr. Cutrone went on to say that the Authority would like to do a demonstration project along those lines to show other jurisdictions that it really works.

He discussed the final part of the information technology section, which he said was about \$1.2 million to fund local departments purchasing Starcom radios, explaining that Starcom is a generic type of radio with Motorola the most common brand used. He pointed out that the Authority has been in negotiations with Motorola and that normally the company supplies local departments based on the State's Master Contract for Starcom radios, with other brands available.

He further explained that the Authority is going to issue an RFP seeking solicitations for those radios, not endorsing Motorola, but Motorola has agreed to add an extra year of service to their maintenance agreement and also to discount the radios even over and above the State Master Contract. He noted that the Authority believes the agreement to be a real accomplishment, adding that another group, the Illinois Law Enforcement Alarm System (ILEAS), has offered to administer the grant, but because the Authority was able to secure such a beneficial arrangement with Motorola, it was decided to keep it in house.

Next, Mr. Cutrone discussed the Justice Assistance Grants award, stating that the Authority was notified of the amount but that it has not been technically made. He said it will be approximately last year's amount, a little less than \$12 million, but that the Department of Justice has changed the formula by which it is to be allocated. He explained that a part has to be allocated to locals and a part can be used for statewide discretionary, pointing out that the Department of Justice every ten years or so recalculates its formula. He continued to say that the statewide discretionary amount was about 35 percent, and the amount to locals 65 percent, adding that based on crime statistics and population figures, the locals will be getting approximately 70 percent and a lesser amount of about 30 percent will go for statewide programs. He reiterated that the Authority is still getting the same amount, but it will be distributed differently.

Mr. Cutrone then reported that the Authority was successful unlike last year in receiving a National Criminal History Improvement Project (NCHIP) grant, which will assist the state police in maintaining the criminal history record database. He also said the Authority was told that the Residential Substance Abuse Treatment (RSAT) Grant will be about triple this year from last year's figure, but the exact amount is not known. He added that the increase will be particularly helpful at this time when the Authority is funding reentry efforts and some other initiatives, which he would be describing later.

Mr. Cutrone next announced a new grant that the Authority helped the Illinois Student Assistance Commission in planning, the John R. Justice Grant. He said it is based on a bill sponsored by Senator Durbin to provide full-time prosecutors and public defenders a stipend to help defray some of the costs of student loans. He noted that graduates coming out of law school have a choice of entering public service or private practice, with the latter for the most part much more lucrative, yet those who enter public service are burdened equally with student loans without the same resources. Mr. Cutrone remarked that the Authority sees this effort as a very positive measure that will allow state's attorneys and public defenders to attract and keep qualified lawyers on their staffs. He added that the grant is currently funded for one year, although it is anticipated there will be at least two more years of funding and that hopefully it will be permanent.

Mr. Cutrone went on to update the Authority's involvement in the Adult Redeploy Illinois Program, through which funds are provided to counties to hire probation officers and contract for services to keep people in the community rather than send them to a prison facility. He said that research has shown this route to be better with some of these people, who are less likely to recidivate. He stated that \$4 million out of the ARRA funding had been designated at a prior Budget Committee Meeting for this initiative, along with some \$2 million in general revenue funding.

Mr. Cutrone continued to say that the Authority has received requests for eight planning grants from eight different jurisdictions, either counties or circuits, for this purpose. He said that if all of those requests are funded with ARRA funds, that accounts for about \$2.5 million. He added that the Authority is still trying to attract Cook County, which, if successful, will consume more of the money. He also noted that the Authority just received authorization to hire a program coordinator for the Adult Redeploy Illinois Oversight Board.

Another project he mentioned with which the Authority is involved is the Sentencing Policy Advisory Council (SPAC), created by legislation passed last year. He said that some subcommittees have been appointed and that the Authority has received authorization to hire an Executive Director to staff that project, as well as to hire other positions for SPAC and Adult Illinois Redeploy. Further he remarked that the Authority has been working with the Risk Assessment Needs Task Force primarily overseen by Associate Research and Analysis Director Mark Myrent and Assistant Research and Analysis Director Dr. Lisa Braude.

He explained that the purpose of that Task Force is to develop a uniform tool to be used for those entering the criminal justice system to consider not only what risks they present but what assets and needs they have for programming that might benefit them. He said the group will select one assessment tool that will be used statewide, which will be a major benefit to the courts, the Department of Corrections, and prosecutors in determining the appropriate dispositions.

Next Mr. Cutrone said that the Authority has been very involved in the merger of the Department of Juvenile Justice into the Department of Children and Family Services. He reported that there are many subcommittees and that the Authority was represented on a number of them, largely by members from the Authority's Research and Analysis Unit. He said he wanted to point to one staff member in particular and commend her efforts in her absence, Erica Hughes, who is almost on every one of the committees. He stated that she is extremely knowledgeable in this area and that the help she has been giving to these committees has been greatly appreciated.

In concluding his remarks, Mr. Cutrone discussed the 2010 Criminal Justice Planning Summit to be held on September 22 and 23 at the Sheraton Five Points O'Hare in Schiller Park, for which he said an agenda had been finalized and over 400 save-the-date cards have been sent. He noted that the Authority website would soon offer on-line registration and that the Governor had sent a letter to U.S. Attorney General Eric Holder inviting him to be the keynote speaker.

He explained that the Summit fits into efforts that the Department of Justice through the Office of Justice Programs and Bureau of Justice Assistance have been strongly advocating, that states use their funding to support evidence-based practices. He said that the other major focus of the Department of Justice has been for states to engage in long-term strategic planning for criminal justice, and that Illinois is actually the first state that is undertaking such an initiative, with major support from both the Bureau of Justice Assistance and the National Criminal Justice Association.

He added that therefore he hoped the Attorney General would agree to appear, but he said that whether he does or not, the Summit is going to be a very worthwhile event. He then commended Dr. Braude, who has been spending a major part of her time arranging the Summit, and other staff members who are working with her, for doing a great job.

At that point, Victim Services Program Administrator Ronnie Reichgelt said that in Mr. Cutrone's discussing the Redeploy Illinois program earlier, he mentioned that funding without Cook County is \$2.5 million when it is actually \$3.5 million, which Mr. Cutrone corrected.

Chairman Rogers then thanked Mr. Cutrone for a very thorough report. He moved to the next item on the agenda, the Budget Committee Report, and appointed every present Board Member of the Authority as a member of the Budget Committee as a whole, constituting a quorum.

### **Budget Committee Report by Eugene E. Murphy, Jr., Chairman**

He then called on Budget Committee Chairman Eugene E. Murphy, Jr. Mr. Murphy welcomed everyone and thanked Budget Committee Members and others for attending meetings, which he said were being held frequently in order to address matters important to obtaining funding on a timely basis. Next, Mr. Murphy asked Mr. Cutrone to give background on the issues to be presented for votes, with Mr. Cutrone calling upon Program Supervisor Mike Carter to proceed with the adjustments to the JAG program.

### **Budget Committee Meeting**

#### **Justice Assistance Grants (JAG) FFY07 and FFY08 Plan Adjustments**

Program Supervisor Mike Carter, referring to the memo regarding FFY07 and FFY08 JAG funding that was distributed to the Authority members, said that staff recommended designating a maximum of \$39,114 in FFY07 funds and a maximum of \$39,114 in FFY08 funds to 11 Multi-Jurisdictional Task Force Units to continue paying their monthly service fees for Starcom radio communications. FFY07 funds would pay for the period of July 1, 2010 to June 30, 2011 and FFY08 funds would cover the following year, from July 1, 2011 to June 30, 2012. Without this funding, each of these units will be unable to continue their current operation of radio communications.

**Vote:** Budget Committee Chairman Murphy called for a voice vote with respect to the recommended JAG FFY07 and FFY08 Plan Adjustments. All Authority members present voted, "aye." There was no opposition.

### **Juvenile Accountability Block Grants (JABG) FFY05 Through FFY08 Plan Adjustments**

Director Cutrone, referring to the memo describing the FFY05 through FFY08 JABG Plan Adjustments and contained at Tab 3 of the meeting materials, said that FFY05 through FFY07 funds have been returned to the Authority as described in the chart. He said that since FFY05 funds have expired, the nearly \$22,000 in returned FFY05 figures were provided for informational purposes only. He said that approximately \$63,000 and \$24,000 had been returned from FFY06 and FFY07, respectively, and that staff recommended making those funds available for future use.

Director Cutrone said that staff recommended designating \$31,000 in FFY07 funds to the City of Evanston for a community service program that provides counseling services for juveniles who have committed no more than two minor criminal offenses.

Director Cutrone said that staff recommended designating \$46,000 in FFY07 funds to the Macon County Teen Court for the purpose of continuing its Truancy Court program. He said that everyone should be aware of how closely educational success, or lack thereof, is linked to criminality and that staff feels that this program is worthwhile.

Director Cutrone said that staff recommended designating \$250,916 (\$68,141 in FFY06 lapsing funds and interest earned and \$182,775 in available FFY08 funds) to the Illinois Department of Juvenile Justice to continue its Parole Readjustment Program, which addresses Illinois's most serious chronic violent youthful offenders and targets services to prevent recidivism.

Ms. Hora said that she appreciated that these funds would primarily support personnel. Regarding the funds returned by the Cook County State's Attorney's Office's Project Reclaim, she asked if the grant could not have been extended to allow for the purchase of equipment within the grant's period of performance.

Mr. Carter said that this item had been discussed at the May 21, 2010 Juvenile Crime Enforcement Coalition (JCEC) meeting.

Ms. Hora said that she thought a response to this issue would have been forthcoming pursuant to it having been raised at that JCEC meeting, but no response had yet been issued.

Mr. Carter said that his understanding was that staff would check with the CCSAO to see if it could make those purchases and, if so, the funds could be reprogrammed to allow for the completion of said purchases. He said that staff simply has not had time to conduct this inquiry yet.

**Vote:** Budget Committee Chairman Murphy called for a voice vote with respect to the recommended JABG FFY05 through FFY08 Plan Adjustments. All Authority members present voted, “aye.” There was no opposition.

### **Adjourn**

At approximately 9:31 a.m., the Budget Committee portion of the meeting concluded. The Authority Regular Meeting resumed with discussion of other items on its agenda, and Chairman Rogers calling on Ronald Litwin, Acting Chief Fiscal Officer, for a fiscal report.

### **Fiscal Report by Ronald Litwin, Acting Chief Fiscal Officer**

Mr. Litwin began by presenting variance to budget comments on the fiscal results for the period July 1, 2009 through April 30, 2010 for Agency Operations and Award and Grants Activities. He directed attention to Exhibit 1 in the meeting materials, and explained that it is a comparison of the fiscal year to date expenditures and obligations to the total fiscal year budget for the General Revenue Fund.

He said that total expenditures and obligations for the period were at a 57 percent level for the first 10 months of the fiscal year primarily due to favorable variances in the Personal Services, Contractual and Electronic Data Processing line items. He continued to say that the Personal Services line item and FICA are favorable due to open unfilled budgeted positions and Contractual is favorable primarily due to timing differences in the CMS rent billings. Mr. Litwin further explained that the Electronic Data Processing line item is favorable due to cost cutting measures and timing differences in anticipated equipment purchases such as leased personal computers, servers, routers, and software renewal.

He next called attention to Exhibit 2 which he said also was a comparison of the fiscal year to date expenditures and obligations to the total fiscal year budget for the Awards and Grants activity. He said that the expenditures in the Federal Criminal Justice Trust Fund are at a 44 percent level primarily due to a later start making American Recovery and Reinvestment Act grant awards coupled with a lower level of Miscellaneous Award and Grant spending. He then covered the General Revenue Matching Funds and Other Category, stating that they are at 73 percent for the period and are expected to reach a 95 percent level by fiscal year end.

Next Mr. Litwin discussed the Criminal Justice Information Projects Fund Section. He explained that it is comprised of funding obtained from non-federal governmental entities, private sources and not-for-profit organizations based on grants sought or awarded by such institutions and that the funding was less than \$6,000 for the period. He moved to the expenditures for the Juvenile Accountability Incentive Block Grant Fund, which he stated are at 29 percent of budgeted expenditure level primarily due to an overly optimistic budget. Mr. Litwin concluded by stating that the overall total expenditures and obligations for the Awards and Grant activity were at 44 percent for the first 10 months activity for all the above reasons. He then asked if there were any questions.

Ms. Barbara Engel, referring to a graph in the meeting materials, asked what the 1 percent expenditure of \$5,607 out of the Criminal Justice Information Projects Fund appropriation of \$400,000 indicated. She questioned if that meant funds were there and not awarded or appropriated for RFPs. In the discussion that ensued, it was explained that the amount of \$400,000 is what was budgeted, and what the General Assembly has authorized the Authority to spend, but it does not mean that the money exists. Mr. Litwin then asked if there were any other questions. With no response, Chairman Rogers thanked him and moved on to the last agenda item.

**Presentation “From the Victim’s Perspective: The Domestic Violence Legal System Response” by Leslie Landis, Chief Administrator, Circuit Court of Cook County Domestic Violence Division**

Chairman Rogers introduced Ms. Leslie Landis for her presentation, “From the Victim’s Perspective: The Domestic Violence Legal System Response.” He remarked that she was an attorney who for the last 13 years headed the Mayor’s Office Against Domestic Violence, and most recently has taken a new position as Chief Court Administrator in the newly established Circuit Court of Cook County Domestic Violence Division. Chairman Rogers explained that Ms. Landis was going to provide a map or diagram of domestic violence from the victim’s perspective, walking through how the victim’s experience unfolds step-by-step from incident up through the court process. He added that the presentation illustrates that although the system may seem coordinated, from the victim’s perspective, it can be extremely intimidating.

Ms. Landis thanked Chairman Rogers. She said that she prepared her presentation for a domestic violence summit to look at the system from the victim’s perspective when she worked at the Mayor’s Office. She added that while she believed tremendous progress in responding to victims of domestic violence in Cook County has been made with respect to the Chicago Police Department, the Cook County State’s Attorney’s Office, the Sheriff’s Office, the Clerk’s Office, and other entities, when one is a victim, it does not always appear to be so easily understood and coordinated.

To give a sense of the complexity, Ms. Landis described various ways a case can be initiated either by a call to a domestic violence agency, the Domestic Violence Help Line, the police or a lawyer. She highlighted protocols that exist within each of those pathways which influence how the victim experiences that service. Next, Ms. Landis outlined how victims gain access to both the criminal courts as well as civil order of protection courts and how they are processed based on differing factors as shown on the maps and diagrams. She also presented the response to the defendant in criminal cases. Further, she included data which helped contextualize the volume and possible points for further engagement and review in order for the legal help system processes to more fully respond to victim’s needs as part of an overall community response.

Noting that many people acting on a victim's case do so within the scope of their institutional functions and that no one individual is responsible for drawing all of the interventions together in a way that addresses a particular victim's circumstances, Ms. Landis stated that the presentation was not organized as a performance evaluation of the legal system. She said that the presentation was intended to help those viewing it to discover where victim safety is located or prioritized as intervening agencies respond. She asked that the presentation be viewed from the vantage point of the victim, as often those who work within the system view their institutional response in isolation from that of the total legal and law enforcement system.

Ms. Landis went on to say that the new Circuit Court Domestic Violence Division provides victims a variety of assistance all in one building, and thanked the Authority for its support of that advancement. At that point, Ms. Engel thanked Ms. Landis for her work toward streamlining services for victims, with Mr. Cutrone adding that the reason he asked Ms. Landis to make her presentation was to underscore the importance of the victims' service advocates and the victim service funding that is provided by the Authority.

Chairman Rogers thanked Ms. Landis for her presentation and asked if there were any old or new business. Receiving no response, he asked for a motion to adjourn, with Mr. Cutrone announcing that the next regular Authority Board Meeting would be September 3.

### **Adjournment**

{Director Jonathon Monken's motion to adjourn was seconded by Ms. Engel and adopted by unanimous voice vote.}