

**ILLINOIS
CRIMINAL JUSTICE
INFORMATION
AUTHORITY**



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Budget Committee

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Vice Chair

David P. Bradford

Barbara L. Engel

Thomas J. Jurkanin

Hon. Lisa Madigan

Larry G. Trent

**Illinois Criminal Justice
Information Authority**

Sheldon Sorosky
Chair

Hon. Anita Alvarez
Vice Chair

Lori G. Levin
Executive Director

Meeting Notice

Budget Committee

Tuesday, March 24, 2009 – 10:00 a.m.
James R. Thompson Center
100 West Randolph Street Room 9-040, 9th Floor
Chicago, IL 60601

Agenda

This meeting is for planning purposes only. No designations will be made at this planning meeting.

► **Call to Order and Roll Call**

1. Approval of the Minutes of the March 5, 2009 Planning Meeting
2. Re-Cap of the purpose of the American Recovery and Reinvestment Act (ARRA)
3. ARRA Funding Process
4. Present Victim Services Ad Hoc Committee recommendations for the VOCA and VAWA plans for ARRA spending and Match issues
5. JAG funding under ARRA
 - a. Present JAG Purpose Areas
 - b. Propose new Priorities specific to ARRA-JAG funding
 - c. Propose break-down for allocation of ARRA-JAG funding
 - d. Waiver of Match
6. Additional Steps / Next Meeting

► **Adjourn**

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 300 West Adams Street, 7th Floor, Chicago, Illinois 60606 (telephone 312/793-8550). TDD services are available at 312-793-4170.



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MINUTES

**Illinois Criminal Justice Information Authority
Budget Committee / Justice Assistance Grants Planning Meeting**

Thursday, March 5, 2009

10:00 a.m.

Illinois Criminal Justice Information Authority
300 West Adams Street, Second Floor Conference Room
Chicago, Illinois

Call to Order and Roll Call

The Budget Committee of the Illinois Criminal Justice Information Authority met on Thursday, March 5, 2009, in the Second Floor Conference Room at 300 West Adams Street, Chicago, Illinois. Budget Committee Chairman Eugene E. Murphy, Jr. called the meeting to order at 10:00 a.m. Other Authority members and designees present were Bridget Healy Ryan for State's Attorney Anita Alvarez, Chief David P. Bradford, (via teleconference), Waisu Fashina for Clerk Dorothy Brown, Elaine Romas for Sheriff Tom Dart, Director Patrick Delfino (via teleconference), Barbara Engel, Clerk Becky Jansen, Cynthia Hora for Attorney General Madigan, State's Attorney Bill Mudge (via teleconference), John Z. Toscas (via teleconference), Kirk Lonbom for Director Larry Trent, Tony Small for Director Roger Walker, and Theodore O'Keefe for Superintendent Jody Weis. Also in attendance were Authority Executive Director Lori G. Levin, Authority General Counsel Jack Cutrone, Authority Associate General Counsel Steve Bernstein, Authority Associate Directors Mark Myrent and John Chojnacki, and other Authority staff members.

Introduction

Chairman Murphy explained that the purpose of the meeting was to explain the American Recovery and Reinvestment Act (ARRA) and how it will help the Authority and the people of Illinois. He said that we have certain mandates under ARRA and that the purpose of the Act is job creation and retention and it is a one-time shot. Next year, budgets are gong to be cut, he said. He said that if any particular program cannot be sustained beyond this stimulus funding, then the Authority should think twice about

funding it. Chairman Murphy said that at this meeting, the committee would begin a discussion of funding priorities for use of the ARRA money.

Executive Director's Comments

Director Levin said that Mr. Cutrone would be talking about ARRA. She said that both President Obama and Governor Quinn have stated that there has to be transparency in all of the expenditures of the funds. She said that this budget committee meeting is supposed to provide a bird's eye view of how the committee wants to spend the funds. She noted the presence of Dr. Carol Adams of the Illinois Department of Human Services (IDHS), Director Kurt Friedenauer of the Illinois Department of Juvenile Justice (IDJJ), and Dr. Anderson Freeman from the Illinois Department of Mental Health (IDMH). Director Levin said that there is disagreement within the Department of Justice (DOJ) about the rules for the use of the funds; therefore some of the rules are unclear at the time of this meeting. She said that Authority Associate General Counsel Steve Bernstein would present the rules.

Director Levin said that Byrne funding levels have been fluctuating. She said that the Authority usually operates in arrears, so Illinois is not in as bad a shape as some other states are. She also said that the Authority understands that it can continue to fund its programs under the stimulus money and to that end, all of the rules are going to be the same. Director Levin asked that committee members ask questions as the meeting progressed, as the goal was to have as deliberative a process as possible. Director Levin asked that each presentation not last longer than five minutes.

The American Recovery and Reinvestment Act of 2009

Mr. Cutrone delivered a PowerPoint presentation regarding ARRA.

Justice Assistance Grants (JAG) Guidelines

Mr. Bernstein delivered a PowerPoint presentation regarding JAG Guidelines.

JAG Funding History

Program Supervisor Mike Carter, referring to the memo under Tab 3 of the meeting materials, discussed the expenditures of the various funds and the awards of each fund year. Mr. Carter said that all programs that received funding under JAG for Federal Fiscal

Year 2005 received a 25 percent cut. The Bureau of Justice Administration requires that all funded programs fall into one of seven Purpose Areas:

1. Corrections and Community Corrections Programs
2. Crime Victim and Witness Programs
3. Drug Treatment and Enforcement
4. Law Enforcement
5. Planning, Evaluation, and Technology Improvement
6. Prevention and Education Programs
7. Prosecution and Court Programs

Data and Trend Analysis

Mr. Myrent introduced Chris Devitt, who gave a presentation on Illinois Crime and Criminal Justice Trends.

Mr. Myrent made a presentation on the results of the 2005 Criminal Justice needs Assessment.

Discussion

Ms. Engel proposed that the stimulus funds have no matching fund requirements. She suggested that requiring match might delay the expenditure of the funds as cash-strapped entities might have problems raising the funds. Ms. Healy Ryan agreed and said that if match was required, then Cook County would not be able to meet that requirement. Chairman Murphy stated that if match makes sense on a long term basis, then it is something that needs to be explored.

There was discussion regarding how to reach beyond the present group to inform people of the availability of the stimulus money. Director Levin said that there have been some statewide discussions on how to spread the word. She said that Authority staff has suggested that they go out to the six regions of the state and talk about the stimulus to prospective grantees as a sort of "road show." Director Levin said that the Authority should be geographically fair in expenditure of the stimulus funds and that such expenditure must be as transparent as possible. She said that one suggestion is to do an RFP (request for proposal) process and if the Authority does that then it will need people to serve as scorers.

Chairman Murphy said that the anticipation is that when the money starts coming in to the Authority, it will start flowing out immediately. He said that these ideas have to be in

place before the money gets there. He said that the Authority cannot have a long delay between the receipt and the expenditure of the money. He said that the more viable the program, the quicker the money would be expended. Chairman Murphy added that subsequent years are going to be different and that the best programs are the ones that would have a chance of being continued in the future.

Chief Bradford said that he wanted to see a return to accountability, caution, and making sure that the funds get to the street level rather than being tied up in administrative costs. He suggested maintaining the current process.

Chairman Murphy said that when one defends one's program, one should be able to also defend it on CNN. He said that despite perhaps wanting to be above review, naysayers are going to be looking for waste. He advised against "reinventing the wheel."

Director Levin said that the Authority is anticipating hiring additional staff members; including a human resources person, a fiscal person, an attorney, researchers, and grant monitors.

A committee member suggested creating an information package that explains the ARRA stimulus funds and this could be presented or distributed as part of the aforementioned "road shows."

Dr. Adams of the IDHS suggested that these packages should be clear and concise and focus on sustainability. She also suggested that instead of individual road shows, the state could create stimulus centers where interested parties could familiarize themselves with the packages available.

Ms. Romas said that the JAG allocations were on the JAG website and suggested that the awards be put on the Authority's site. Chairman Murphy warned against putting the awards amounts up until they have been confirmed. Director Levin stated that the numbers will go up once there had been confirmation.

Mr. Myrent read the JAG priorities to illustrate that they are different than the JAG purpose areas. He suggested that a press release be sent out to all agencies listing the priorities.

In response to a question by Assistant Director Deanne Benos of the Illinois Department of Corrections (IDOC), Director Levin said that there was conflict at the DOJ regarding the expiration date of the stimulus funds. She said that as of today's date, the Authority is taking a conservative approach to spending the money and currently intends to have all of the funds spent by September 30, 2010.

Director Friedenauer said that this is not a time to be creative. He said that the Authority needs to look at the erosion of services and look at the core programs of each agency. He said that basic infrastructure needs to be rebuilt. He reiterated the stimulus was also about jobs.

A committee member said that grant applications need more guidance than a mere list of priorities and that the committee should draft a statement of its goals and ideas. A template could then be created using core questions and these templates could be distributed to prospective grantees.

Chairman Murphy asked the committee members to give a list of priorities to Director Levin by noon on Monday, March 16, 2009, so that the priorities could be compiled into an initial draft. He said that when drafting priorities, they should not be limited to the Authority's priority areas and that everyone should use the federal JAG purpose areas as a guide.

Committee members raised the following issues:

1. The template should require proof that the funds would not be used for supplanting.
2. The template must address sustainability.
3. The guiding principles document must be drafted as soon as possible.
4. Restrictions, if any, on award sizes must be considered.
5. Preference, if any, for fewer large projects or more and smaller projects should be considered.
6. All funding should address restoration of core programs.

Director Levin said that the core programs that are currently funded are going to be continued out of the stimulus funds; the question is whether to use funds to start new programs or to enhance existing programs.

Ms. Engel moved that we do not require match for ARRA funds. In response to a question by Ms. Engel, Chairman Murphy said that it isn't known how much or how long the Authority will have to spend the money and, thus the motion is premature. Ms. Engel replied that asking for match might prevent some potential grantees from seeking ARRA funds. Chairman Murphy countered that match is intended to make funds go farther and last longer.

Director Levin said that the committee is talking about only one part of the stimulus package and the other parts of the stimulus package should be studied to see who is receiving what funds. She said that to determine agencies receiving funding, committee members can go to www.recovery.illinois.gov.

Chairman Murphy asked the committee members to submit comments to Director Levin by Monday, March 9, 2009. Director Levin said that a template would be distributed for review by Thursday, March 12, 2009.

Adjourn

Ms. Engel moved to adjourn. The motion was seconded by Ms. Romas and passed by unanimous voice vote. The meeting was adjourned at noon.



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MEMORANDUM

TO: Budget Committee Committee Members

FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: March 18, 2009

RE: **American Recovery and Reinvestment Act (ARRA) Funding Process**

The Authority will soon be in the process of distributing \$50,198,081 in Justice Assistance Grants (JAG) funds, \$5,094,365 in Violence Against Women Act (VAWA) funds, and \$1,353,000 in Victims of Crime Act (VOCA) funds throughout Illinois. Distribution of the ARRA funds must be in accordance with the following parameters:

1. Funding will be awarded on a competitive basis. The Office of Justice Programs has promised further guidance on procurement procedures under the JAG and VOCA programs. The VAWA Solicitation from the Department of Justice indicates also promotes competitive awards, but states however, that continuation or renewal applications may be considered for funding.
2. Funds should be distributed based upon JAG Purpose Areas and Priorities or VAWA or VOCA Priorities.
3. Programs considered for funding must support one or more of the priorities adopted by the Budget Committee, as appropriate per federal program.
4. Preference for funding should be given to proposed programs that demonstrate a projected viability beyond the expected life of the ARRA funds.
5. Program outcomes and program abilities to create or maintain jobs must be quantifiable.
6. Further clarification has been received regarding the time periods for the grants. Programs derived from ARRA JAG funds would be eligible for up to 48 months of funding. ARRA funding under the VOCA is available for the Federal Fiscal

- year of the award plus the following three fiscal years, with no possibility for extension. ARRA VAWA funding is available for a period of 24 months.
7. Programs must be able to provide required quarterly fiscal and programmatic reports so as to allow the Authority to provide its required reports, including reports on subawards, within ten calendar days after the close of each quarter.
 8. Under current guidelines, recipients must obtain a DUNS number and register with the federal Central Contractor Database to be eligible for funding.
 9. General federal guidelines against supplanting apply to ARRA funding. Federal rules stipulate that, "federal funds must be used to supplement existing funds for program activities and must not replace those funds that have been appropriated for the same purpose." They further stipulate that, "If there is a potential presence of supplanting, the applicant or grantee will be required to supply documentation demonstrating that the reduction in non-Federal resources occurred for reasons other than the receipt or expected receipt of Federal funds." DOJ has promised further clarification in light of the ARRA purpose of maintaining jobs.
 10. Authority staff is in the process of developing the forms for application and Requests for Proposals to be used for ARRA funding.
 11. Authority staff is developing additional pages for the Authority website devoted to ARRA funding.



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MEMORANDUM

TO: Budget Committee Members

FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: March 18, 2009

RE: **ARRA Victim Services Funding Recommendations**

At the March 11, 2009, Victim Service Ad Hoc Committee meeting members met to discuss the American Recovery and Reinvestment Act (ARRA) funds provided by the federal government via the Violence Against Women Act (VAWA) funds and Victims of Crime Act (VOCA) funds. Presentations were made by the Federal and State Grants Unit (FSGU) and Research and Analysis Unit (R&A) concerning current funding and data analysis for both of these funds.

Illinois will receive \$5,094,368 in VAWA funding and \$1,353,000 for VOCA via ARRA. Both of these funds will follow the same guidelines as established for the use of the regular grant funds. The time allowed for the use of the VAWA funds is 24 months with the possibility of extensions on a case by case basis. For the VOCA funds, the time allowed for fund use is the Federal Fiscal year of the award plus the following three fiscal years, with no possibility for extension.

VOCA

The VOCA ARRA funds must follow the same mandatory minimum formula breakout as our annual VOCA award, as follows:

- 10 percent to Victims of Domestic Violence.
- 10 percent to Victims of Sexual Assault.
- 10 percent to Victims of Child Abuse.
- 10 percent to Un-served or Underserved Victims of Crime.

Although the exact guidelines for the use of the ARRA funds for both programs are still unclear, certain specifics are known. These funds must be kept separate from other grant funds and must be tracked separately. Reporting for these funds is on a quarterly schedule, rather than the regular yearly schedule, and reports are due to the respective Federal agencies not more than 10 days after the quarter being reported or the funds will be frozen.

The VOCA awards received by Illinois in Federal Fiscal Year 2007 and 2008 had been reduced by almost 30 percent from the FFY 2006 award. This has resulted in the Authority issuing a 28.7 percent cut to programs funded under VOCA in the last year. These cuts in funding have meant cuts in program personnel. The use of the ARRA awards to replace the loss in our previous awards could help reinstate these cuts and replace or rehire the lost personnel for viable programs.

It is not known at the time of this writing whether the Authority would be allowed to issue awards specifically to replace / supplement recent the recent funding cuts.

VAWA

Funding for each program under ARRA must follow the category breakouts established by the annual award guidelines, meaning the VAWA funding must provide funding per the following categories and respective percentages:

- 30 percent to Victim Service, with 10 percent to culturally specific community-based programs
- 25 percent to Law Enforcement
- 25 percent to Prosecution
- 15 percent to Discretionary
- 5 percent to Courts

Staff is exploring a waiver of match requirements from the Office of Violence Against Women (OVW).

Staff recommends that the Budget Committee follow the recommendations for ARRA VAWA and VOCA funds as developed by the Victim Services Ad Hoc Committee and as indicated in the attached minutes.

Staff will be available at the meeting to answer any questions.



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MEMORANDUM

TO: Victim Services Ad Hoc Committee Members

FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: March 18, 2009

RE: **Victim Services Ad Hoc Committee – March 11, 2009 Meeting Summary**

On March 11, 2009, the Victim Services Ad Hoc Committee (VSAHC) met to discuss funding issues relating to the American Recovery and Reinvestment Act (ARRA) of 2009.

Call to Order and Roll Call

Committee Vice Chair Cynthia Hora (representing the Office of the Illinois Attorney General) called the meeting to order at 1:17 p.m. The Authority's Associate Director of the Federal and State Grants Unit, John Chojnacki, called the roll. Members present were:

Ida Anger – Metropolitan Family Services
Vernie Beorkrem – Illinois Family Violence Coordinating Council
David Bradford – Chief, Glen Carbon Police Department (via teleconference)
Barbara Brooks – Illinois Department of Human Services (via teleconference)
Patrick Delfino – State's Attorney's Appellate Prosecutor (via teleconference)
Kim Donahue – Illinois State Police (via teleconference)
Barbara Engel – Illinois Criminal Justice Information Authority
Bridget Healy Ryan – Office of the Cook County State's Attorney
Leslie Landis – Mayor's Office on Domestic Violence, City of Chicago
Billie Larkin – Children's Advocacy Centers of Illinois
Lois Moorman – Illinois Department on Aging (via teleconference)
Mark Parr – Children's Advocacy Center for North and Northwest Cook County

Polly Poskin – Illinois Coalition Against Sexual Assault
Reshma Desai (for Barbara Shaw) – Illinois Violence Prevention Authority
Vickie Smith – Illinois Coalition Against Domestic Violence
Holly Zielke – Illinois Department on Aging

Also in attendance were Authority Executive Director Lori Levin, Authority General Counsel Jack Cutrone, Rick Krause (of the Illinois Department of Corrections), and other Authority staff.

PRESENTATIONS

Authority staff made PowerPoint presentations that provided details relating to the following items:

- The American Recovery and Reinvestment Act of 2009 – Office of General Counsel.
- Victim Services Funding History – Federal and State Grants Unit.
- Violence Against Women Act (VAWA) and Victims of Crime Act (VOCA) general data – Research and Analysis Unit.

After these presentations were made, the VSAHC held a discussion about appropriate uses of ARRA funds. The VSAHC arrived at the following conclusions via general consensus:

DISCUSSION

The VSAHC made the following recommendations for the use of ARRA funds:

VAWA:

1. The Authority may restrict requests for proposals (RFPs) to qualified applicants. Applications should be structured to ensure that applicants have the ability to fill RFP-funded positions.
2. Applicants must adhere to proven standards and best practices. – make RFPs definitive; it will limit applications.
3. Applicants must have a proven track record of providing competent services.
4. In the interests of a statewide commitment, applicants must show an ability and/or willingness to collaborate with the statewide service delivery systems as well as professional peers and allies.
5. ARRA funds should not be used for duplicative services.

6. To the extent allowed by federal program guidelines, ARRA funds should equitably target all age groups.
7. To the extent possible, ARRA funds must be used to maintain existing jobs or reinstate recently laid-off personnel.
8. Consideration should be given to expanding existing and proven programs, including the expansion and addition of Multi-Disciplinary teams to address domestic violence and sexual assault..
9. For grants to law enforcement agencies: Consider utilizing law enforcement as the programmatic focal point of some grants, but, if possible, channel the funding through another entity in an attempt to maximize administrative effectiveness and efficiency.
10. Training is an ideal program area in which to expedite fund expenditure. Training is an effective job-stimulator.
11. New programs should be considered for funding as ARRA provides an opportunity to try new programmatic ideas and it is possible that a chance taken on a new program with ARRA funds might translate into a sustainable new program in an improved economic environment.
12. Require internal procedures, timeline, and means of expending money.
13. Use existing structures to disseminate training funding whenever possible.
14. Consideration should be given to geographic fund distribution.
15. Applicants must be able to submit required reports to the Authority in a timely manner.

VOCA:

- A. Use ARRA funds for program restoration. Proportionately restore current grantees to make up for the last funding cut.
- B. Restore funding proportionally across VOCA grantees per funding history. Offer restoration on basis that applicant would be able to effectively use the funds.
- C. Require applicants to indicate retention of job, creation of job, or other stimulation of economy.

- D. Emphasize return on investment to potential grantees. Not just giving money away. Use (perhaps fund) cost / benefit analysis.
- E. Require applicants to demonstrate program impact that funding would generate.



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MEMORANDUM

TO: Budget Committee Members

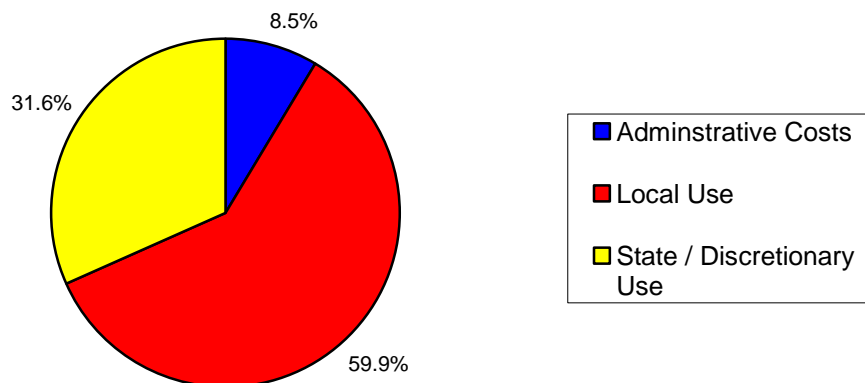
FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: March 18, 2009

RE: **Justice Assistance Grants (JAG) Priorities and Purpose Areas
Suggested Priorities for ARRA JAG, by Purpose Area
Recommendations for American Recovery and Reinvestment Act
(ARRA) Funds**

The Edward Byrne Memorial Justice Assistance Grant Program allows states and local governments to support a broad range of activities to prevent and control crime and to improve their criminal justice systems. The Authority's ARRA JAG award is for \$50,198,081. After deducting 8.5 percent of the award (\$4,266,836) for administrative purposes, \$45,931,245 would remain for designations. Of that amount, at least 65.51 percent (\$30,089,558) must be allocated to local units of government. The remaining 34.49 percent (\$15,841,686) would be available for allocations to state or local units of government at the Authority's discretion.

JAG ARRA Funds - Division of Total \$50,198,081 Award



Justice Assistance Grants (JAG) Purpose Areas

Listed below are the seven *JAG Purpose Areas*:

1. Law enforcement programs.
2. Prosecution and court programs.
3. Prevention and education programs.
4. Corrections and community corrections programs.
5. Drug treatment and enforcement programs.
6. Planning, evaluation, and technology improvement programs.
7. Crime victim and witness programs (other than compensation).

All seven of the Purpose Areas are listed here for informational purposes. The Authority recognizes the importance of victim service funding and it is believed that such funding needs will be adequately met by the funding provided by the approximately \$7 million of ARRA funding under the Violence Against Women Act and the Victims of Crime Act programs. Therefore, staff recommends excluding crime victim and witness programs from receiving any of the approximately \$50.1 million in ARRA JAG funds. For this reason, only the first six Purpose Areas listed above and their related Priorities are referenced in the following pages.

Existing Priorities

The Authority has established seven priorities for the use of Justice Assistance Grant (JAG) funds designated to the State of Illinois from the Bureau of Justice Assistance. These priorities are consistent with and build on the National Drug Control Strategy (NDCS), as well as the JAG purpose areas. Listed below, they were all determined to be of equal value and are being used for all JAG funding considerations.

- Priority 1: Support prevention programs that help youth recognize risks associated with violent crime and drug use and target youth to reduce their use of violence, illicit drugs, alcohol, and tobacco products. (NDCS priority #1 & JAG purpose area #3 - *Prevention and Education Programs*).
- Priority 2: Support programs statewide that target prevention and early intervention for juveniles, with particular emphasis on the principals of balanced and restorative justice. (NDCS priority #1 & JAG purpose area #3 - *Prevention and Education Programs*).
- Priority 3: Support programs that enhance treatment effectiveness, quality, and services so that those who need treatment can receive it. (NDCS priority #2 & JAG purpose area #5 - *Drug Treatment Programs*).

- Priority 4: Support research that identifies what works in drug treatment and the prevention of drug use, violent crime, and their consequences. (NDCS priority #'s 1 & 2, and JAG purpose area #3 - *Prevention and Education Programs* & #5 - *Drug Treatment Programs*).
- Priority 5: Support programs that promote the efficiency and effectiveness of the criminal justice system. (NDCS priority #3, and JAG purpose area #2 - *Prosecution and Court Programs* & #4 - *Corrections and Community Corrections Programs*.)
- Priority 6: Support efforts to implement an integrated justice system in Illinois that includes all components of the criminal justice system and includes every jurisdiction within the state. (NDCS priority #3, and JAG purpose area #4 - *Corrections and Community Corrections Programs* & #6 - *Planning, Evaluation, and Technology Improvement Programs*.)
- Priority 7: Support efforts with law enforcement, prosecution, and probation to combat, disrupt, and test drug users. (NDCS priority #3, and JAG purpose area #1 - *Law Enforcement Programs* & #2 - *Prosecution and Court Programs*.)

Suggested Priorities by Purpose Area

The stated purposes of the Recovery Act are: to preserve and create jobs and promote economic recovery; to assist those most impacted by the recession; to provide investment needed to increase economic efficiency by spurring technological advances in science and health; to invest in transportation, environmental protection, and other infrastructure that will provide long-term economic benefits; and to stabilize state and local government budgets, in order to minimize and avoid reductions in essential services and counterproductive state and local tax increases.

Suggested JAG Purpose Areas and associated Priorities are listed below. These suggested priorities are based upon Budget Committee member submissions pursuant to discussions at the March 5, 2009 Budget Committee, JAG Planning Meeting.

1. Law Enforcement Programs Priorities:

Support programs which pursue violent and predatory criminals.

Support efforts with law enforcement, prosecution, and probation to combat and disrupt illegal drug use, violent crime, illegal gun and gang activity and test drug users.

Support programs which provide law enforcement agencies throughout the state with necessary means to prevent, deter, or investigate crime through staffing, training, special projects or equipment in order to improve public safety and quality of life.

2. Prosecution and Court Programs Priorities:

Support prosecution efforts which focus on prosecuting violent and predatory criminals and drug offenders.

Support programs which contribute to the effectiveness and efficiency of the criminal justice court system at state and county levels in all facets: the judiciary, clerks, prosecution, defense and probation.

3. Prevention and Education Programs Priorities:

Support proven or innovative prevention or intervention programs for juveniles identified as at risk for involvement or already involved with the criminal justice system to provide services aimed to mitigate risk factors that are recognized as contributing factors of violent crime, drugs, gangs, guns or other criminal behavior.

4. Corrections and Community Corrections Programs Priorities:

Support juvenile and adult re-entry programs and programs that enhance jail or correctional facility security and safety.

Support proven or innovative programs for those already involved in the criminal justice system, those incarcerated, or those on probation which are targeted to address recognized risk factors for recidivism by mitigating risk factors that contribute to criminal behavior.

5. Planning, Evaluation and Technology Improvement Programs Priorities:

Support efforts to implement integrated justice information systems throughout the state to ensure that each component of the criminal justice system has access to timely, complete and accurate information necessary to informed decision-making at each state of the criminal justice process.

6. Drug Treatment and Enforcement Programs Priorities:

Support programs which combat and disrupt criminal drug networks and programs which provide substance abuse treatment.

Recommendations

Multi-Jurisdictional Task Forces / Drug Prosecution

Metropolitan Enforcement Groups, Task Forces, and Drug Prosecution programs should continue to be funded at their current levels (approximately \$4.4 million). Applications and funding should be allowable for an additional year of funding for these Authority core programs.

Multi-Component Applications for State-use Funds

Per Department of Justice formula guidelines, there is approximately \$15.8 million available for statewide programs. In order to establish broad, statewide transformational job programs, collaboration should be encouraged. Joint multi-faceted applications allowing different component participants to receive separate grants in order to provide a broad range of cohesive programs serving in concert with one another should be allowed up to \$5 million in funding for each collaboration. Each component should submit its own separate funding application as part of the total joint package. Such applications and programs should include at least one state agency. All programs should be based on evidence-based practices or best practices and should include an evaluation component.

Local-Use Funds

With respect to the JAG local-use dollars, staff requests that the board assign funding percentages to the JAG priorities so that staff would be able to determine appropriate dollar amounts for funding per priority.

Applications from throughout the state will be encouraged and they will be scored within their respective priorities.

Grants for programs, rather than for equipment, should be applied for in the following increments:

- \$100,000 and under.
- \$100,001 to \$250,000
- \$250,001 to \$500,000

Law Enforcement Equipment

Law enforcement grants for equipment and / or vehicles should be available amounts of \$25,000 for individual law enforcement agencies not directly receiving Byrne JAG funding. A total of \$1 million should be reserved for that funding. All applicants would

be required to demonstrate how such equipment is maintaining, preserving, or creating jobs or otherwise stimulating the economy.

Match

In order to allow maximum use of the ARRA dollars during a time of economic recession, staff recommends that for ARRA JAG grant monies only, match not be required.



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MEMORANDUM

TO: Budget Committee Members

FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: March 18, 2009

RE: **Justice Assistance Grants (JAG) Priority Suggestions**

At the March 05, 2009, Budget Committee / JAG Planning Meeting Chairman Murphy requested that committee members forward a list of priorities to Director Levin. The following is a compilation of received priorities and concerns.

Concerns

- Will the grant process be competitive?
- Should we provide money for training?
- Should we encourage new, innovative projects, or focus on what we know works?
- Do we want to have two types of funding? Those that will go up to four years and those that will spend money in 12 to 18 months, but will have long-term impact.
- Do we provide grants for partial funding or full funding of staff?
- Should we focus on particular cases? Example: elder abuse, youth violence, drugs.

Priorities

- Improve courtroom technology for training purposes.
- Develop prosecutions case management systems.
- Modernize safety, security and efficiency at jails and prisons.
- Reduce crime recidivism by expanding re-entry support programs at jails and prisons.
- Provide administrative support for State's Attorney's offices where needed.

- Expand gender responsive treatment for female offenders which reduces crime and targets violence against women and children.
- Support local law enforcement by funding critical equipment needs.
- Strengthen court security in response to increasing threats against judicial offices.
- Support efforts with law enforcement, prosecution and probation to combat and disrupt illegal drug use, violent crime, illegal gun and gang activity and test drug users.
- Provide support services to downstate public defenders so they can provide quality representation to their clients.
- Prevention and early intervention programs for high risk youth/school and community based.
- Alternative sentencing/community based programs/gang intervention programs.
- Substance abuse treatment in prisons and community settings.
- Expand research and evaluation.
- Sex offender and domestic violence offender treatment services in prisons and in the community aftercare.
- Training on sex offender and domestic violence offender treatment modalities for criminal justice personnel, probation and mental health providers.
- Victim services (direct services and capacity building for community based victim service programming).
- Specialized programs for incarcerated women.
- Fund an InfoNet Trainer/Liaison position at the Illinois Coalition Against Sexual Assault.
- Fund an InfoNet Trainer/Liaison position at the Illinois Coalition Against Domestic Violence.